**Annual Financial Statements** 

For the Year Ended June 30, 2012

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# Melanson Heath & Company, PC

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#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Selectmen

Town of Great Barrington, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Great Barrington, Massachusetts, as of and for the year ended June 30, 2012, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Great Barrington's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Great Barrington, as of June 30, 2012, and the respective

changes in financial position and cash flow, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and Schedule of Funding Progress be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Melanson Heath + Company P. C.

Greenfield, Massachusetts

October 24, 2012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Great Barrington, we offer readers this narrative overview and analysis of the financial activities of the Town of Great Barrington for the fiscal year ended June 30, 2012.

#### A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town of Great Barrington's basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-Wide Financial Statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net assets presents information on all assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include sewer operations.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the Town's funds can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for

governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for sewer operations.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the sewer operations, which is considered to be a major fund.

**Notes to financial statements.** The notes provide additional information that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

#### B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, total assets exceeded liabilities by \$31,929,874 (i.e., net assets), an increase of \$627,849 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$ 9,203,490 a decrease of \$ (512,694) in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,475,232, an increase of \$338,543 in comparison with the prior year.
- Total long-term debt (i.e., bonds and long term notes payable) at the close of the current fiscal year was \$9,680,000, a decrease of \$(1,365,000) in comparison to the prior year.

# C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

·	-	Governmental <u>Activities</u>			Business-Type <u>Activities</u>				<u>Total</u>			
		<u>2012</u>		<u>2011</u>		<u>2012</u>		<u>2011</u>		<u>2012</u>		<u>2011</u>
Current and other assets Capital assets	\$	12,944,288 25,698,316	\$	11,444,924 25,334,495	\$	3,045,836 4,584,185	\$	2,904,091 4,876,289	\$	15,990,124 30,282,501	\$	14,349,015 30,210,784
Total assets		38,642,604		36,779,419		7,630,021		7,780,380		46,272,625		44,559,799
Long-term liabilities outstanding Other liabilities	_	10,855,576 2,337,003	_	11,691,892 365,716	_	1,009,447 140,725	_	1,091,287 108,879	_	11,865,023 2,477,728	_	12,783,179 474,595
Total liabilities		13,192,579		12,057,608		1,150,172		1,200,166		14,342,751		13,257,774
Net assets: Invested in capital assets, net Restricted Unrestricted	_	16,453,135 2,087,421 6,909,469	-	15,651,083 2,311,200 6,759,528	, ,	3,885,835 47,173 2,546,841	-	4,019,609 53,155 2,507,450	_	20,338,970 2,134,594 9,456,310		19,670,692 2,364,355 9,266,978
Total net assets	\$	25,450,025	\$	24,721,811	\$	6,479,849	\$	6,580,214	\$_	31,929,874	\$	31,302,025
CHANGES IN NET ASSETS												
		Gove	rnm	ental		Busin	ess	-Type				
		<u>Ac</u>	tiviti			<u>Ac</u>	tiviti				Tota	_
Revenues:		<u>2012</u>		<u>2011</u>		<u>2012</u>		<u>2011</u>		<u>2012</u>		<u>2011</u>
Program revenues:												
Charges for services	\$	1,010,561	\$	1,025,580	\$	1,631,281	\$	1,609,746	\$	2,641,842	\$	2,635,326
Operating grants and contributions		269,017		51,411		5,086		5,705		274,103		57,116
Capital grants and contributions General revenues:		424,546		518,052		-		-		424,546		518,052
Property taxes		17,481,278		16,877,358		_		_		17,481,278		16,877,358
Excises		1,315,281		1,040,607		-		-		1,315,281		1,040,607
Penalties and interest on taxes Grants and contributions		204,319		168,985		-		-		204,319		168,985
not restricted to specific programs		913,442		1,084,834		-		-		913,442		1,084,834
Investment income Sale of real estate		52,999		71,651 790,000		26,946		28,064		79,945		99,715 790,000
Other		127,239		131,014		-		-		127,239		131,014
Total revenues	-	21,798,682	•	21,759,492	•	1,663,313	•	1,643,515	-	23,461,995	•	23,403,007
Expenses:				, ,		, ,		, ,				
General government		1,557,558		1,511,809		-		-		1,557,558		1,511,809
Public safety		2,675,560		2,626,455		-		-		2,675,560		2,626,455
Education		11,313,439		10,947,473		-		-		11,313,439		10,947,473
Public works Human services		2,061,010 333,059		1,972,212 340,082		-		-		2,061,010 333,059		1,972,212 340,082
Culture and recreation		782,865		686,921		-		-		782,865		686,921
Employee benefits		1,143,399		1,182,798		-		_		1,143,399		1,182,798
Retirement		606,550		584,530		-		-		606,550		584,530
Insurance		171,574		178,152		-		-		171,574		178,152
Interest on long-term debt		406,428		427,746		-		-		406,428		427,746
Intergovernmental		75,487		72,992		-		-		75,487		72,992
Miscellaneous Sewer operations		13,839		-		1,693,378		1,614,183		13,839 1,693,378		1,614,183
Total expenses	-	21,140,768		20,531,170		1,693,378		1,614,183	-	22,834,146		22,145,353
Change in net assets before transfers	-	657,914		1,228,322		(30,065)	•	29,332	-	627,849		1,257,654
Transfers in (out)	_	70,300		67,650		(70,300)		(67,650)	_	-		-
Increase in net assets	-	728,214		1,295,972		(100,365)		(38,318)	_	627,849		1,257,654
Net assets - beginning of year	_	24,721,811		23,425,839		6,580,214		6,618,532	_	31,302,025		30,044,371
Net assets - end of year	\$	25,450,025	\$	24,721,811	\$	6,479,849	\$	6,580,214	\$_	31,929,874	\$	31,302,025

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net assets were \$ 31,929,874, an increase of \$ 627,849 from the prior year.

The largest portion of net assets, \$20,338,970, reflects our investment in capital assets (e.g., land, buildings, machinery and equipment, and sewer infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net assets, \$2,134,594, represents resources that are subject to external and statutory restrictions on how they may be used. The remaining balance of unrestricted net assets, \$9,456,310, may be used to meet the government's ongoing obligations to citizens and creditors.

<u>Governmental activities</u>. Governmental activities for the year resulted in an increase in net assets of \$ 728,214. Key elements of this change are as follows:

- Capital additions of \$ 1,664,570 were budgeted as expenses, primarily in the general, capital project and special revenue funds. On the government-wide basis, this results in revenue being generated in excess of expenditures, since the "expenses" are actually being added to capital assets.
- Depreciation expense (not appropriated for) was less than principal debt expense (included in appropriations) by \$ 34,760.
- General fund increase of \$ 343,732 further discussed in Section D.
- Pension Fund expenditures and transfers out in excess of revenues of \$ (90,520).
- Capital expenditures paid from long term notes of \$ (447,806).
- Revolving Fund expenditures and transfers out in excess of revenues and transfers in of \$ (99,562).
- Other funds expenditures and transfers out in excess of revenues and transfers in of \$ (218,538).
- Other Post-Employment Benefits (OPEB) liability increase of \$ (374,915).
- Other revenue/expense accruals resulting in a decrease of \$ (83,507).

<u>Business-type activities</u>. Business-type activities (sewer operations) for the year resulted in a decrease in net assets of \$ (100,365). Key elements of this change are as follows:

Use of surplus to fund budget	\$ (305,000)
Revenues more than budget	208,300
Expenditures, on a budgetary basis, under expended	147,887
Prior year encumbrances expended in the current year	(450,004)
Current year encumbrances to be expended in	
a subsequent year	512,545
Depreciation expense (not budgeted for) more than	
unreimbursed debt principal (included in the budget)	(202,256)
Capital additions, budgeted as expenses	68,482
Current year increase in OPEB liability	(66,490)
Other	(13,829)
Total	\$ (100,365)

# D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$ 9,203,490, a decrease of \$ (512,694) in comparison with the prior year.

General fund revenues and transfers in in excess		
of expenditures and transfers out	\$	343,732
Special revenue fund expenditures over revenues		(119,371)
Trust fund revenues over expenditures		(75,716)
Excess of current year capital expenditures over		
current year bond proceeds	_	(661,339)
Total	\$	(512,694)

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$ 3,475,232, while total fund balance was \$ 6,987,781. As a measure of the general fund's liquidity, it maybe be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

General Fund	<u>2012</u>	<u>2011</u>	<u>Change</u>	Total 2012 General Fund Expenditures
Unassigned fund balance Total fund balance <sup>1</sup>	\$ 3,475,232 6,987,781	\$ 3,136,689 6,644,049	\$ 338,543 343,732	17.0% 34.0%

% of

Unassigned fund balance represents 17 percent of total general fund expenditures, while total fund balance represents 34 percent of that same amount.

The fund balance of the general fund increased by \$ 343,732 (Town general fund increase of \$ 341,344 and stabilization fund increase of \$ 2,388) during the current fiscal year. Key factors in this change are as follows:

- Free cash and bond premium used to fund the current year budget of \$ (2,063,748), prior year encumbrances used in the current year budget of \$ (30,500) and other uses raised in the current year budget of \$ 113,546.
- Non-property tax revenue, on a budgetary basis, was in excess of amounts estimated by \$1,108,902, primarily due to local option taxes, motor vehicle excise commitments, rentals, and penalties, interest and payments in lieu of taxes.
- Actual property tax collections were less than current year budget of \$ (58,564).
- Actual expenditures, on a budgetary basis, were less than amounts appropriated of \$ 1,374,973.
- Actual expenditures in the current year that were funded by a prior year budget were \$ (899,562). Conversely, current year expenditure carry forwards that will be expended in a subsequent year were \$ 806,912.
- Stabilization revenues of \$ 2,388.
- Other GAAP accrual of \$ (10,615).

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net assets of the enterprise funds at the end of the year was \$2,546,841 and total net assets amounted to \$6,479,849, a decrease of \$(100,365) in comparison with the prior year. Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

<sup>&</sup>lt;sup>1</sup> Includes Stabilization Fund balances of \$ 450,195 and \$ 447,807 as of year-end June 30, 2012 and 2011, respectively.

#### E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no differences between the total original and final amended budget.

#### F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year end amounted to \$30,282,501 (net of accumulated depreciation), a decrease of \$ (71,717) from the prior year. This investment in capital assets includes land, buildings and improvements, machinery, equipment and furnishings, vehicles and infrastructure.

Major capital asset events during the current fiscal year included the following:

- Depreciation expense of \$ (1,286,910) (governmental activities) and \$ (360,586) (business-type activities).
- Library books purchases of \$68,834 and computer purchases of \$159,531.
- Sewer improvement and vehicle purchases of \$68,482, which includes construction in progress costs of \$3,482.
- DPW equipment purchases of \$22,953 and roadway improvements/ sidewalks \$931,214, which includes construction in progress costs of \$355,638.
- Police vehicle purchases of \$62,038 and fire truck purchase of \$420,000.
- Disposal of assets of \$ (497,409), net of accumulated depreciation of \$ 483,570.

**Long-term debt.** At the end of the current fiscal year, total bonded debt outstanding was \$ 9,250,000, all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the footnotes to the financial statements.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Great Barrington's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ms. Lauren Sartori Town Accountant/Financial Coordinator Town of Great Barrington 334 Main Street Great Barrington, MA 01230

#### STATEMENT OF NET ASSETS

#### JUNE 30, 2012

	(	Governmental Activities	E	Business-Type Activities		<u>Total</u>
ASSETS						
Current:	ф	11 200 000	Φ.	0.740.704	¢.	44.070.000
Cash and short-term investments	\$	11,360,096	\$	2,718,734	\$	14,078,830
Receivables, net of allowance for uncollectibles: Property taxes		549,716		_		549,716
Excises		47,292		_		47,292
User fees				248,653		248,653
Departmental and other		132,495		-		132,495
Intergovernmental		152,218		_		152,218
Deposit held by others		11,261		-		11,261
Noncurrent:		, -				, -
Receivables, net of allowance for uncollectibles:						
Property taxes		51,210		31,276		82,486
Intergovernmental		-		47,173		47,173
Note receivable		640,000		-		640,000
Land and construction in progress		6,358,634		14,137		6,372,771
Capital assets, net of accumulated depreciation	_	19,339,682		4,570,048	_	23,909,730
TOTAL ASSETS		38,642,604		7,630,021		46,272,625
LIABILITIES						
Current:						
Warrants and accounts payable		417,484		124,567		542,051
Accrued payroll and payroll withholdings		109,312		6,986		116,298
Tax refund payable		52,478		-		52,478
Accrued interest payable		16,919		9,172		26,091
Notes payable		1,732,000		-		1,732,000
Other liablities		8,810		-		8,810
Current portion of long-term liabilities:		400.000				100.000
Notes payable		430,000		-		430,000
Bonds payable		951,670		158,330		1,110,000
Landfill liabilities		15,000		-		15,000
Noncurrent:		7 500 000		E40.020		8,140,000
Bonds payable, net of current portion  Landfill liabilities, net of current portion		7,599,980 210,000		540,020		210,000
Net OPEB obligation		1,427,917		274,457		1,702,374
Compensated absences		221,009		36,640		257,649
TOTAL LIABILITIES	-	13,192,579	•	1,150,172	-	14,342,751
NET ASSETS		40 450 405		2 005 005		20 220 270
Invested in capital assets, net of related debt Restricted for:		16,453,135		3,885,835		20,338,970
State grants and other legislatively separate funds		1,721,562		-		1,721,562
Permanent funds:		, ,				, ,
Nonexpendable		280,615		-		280,615
Expendable		85,244		-		85,244
Debt service		-		47,173		47,173
Unrestricted	_	6,909,469		2,546,841	_	9,456,310
TOTAL NET ASSETS	\$	25,450,025	\$	6,479,849	\$_	31,929,874

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2012

				Program Revenues					Net (Expenses	s) Reve	nues and Chan	ges in	Net Assets	
						Operating		Capital				Business-		
				Charges for		Grants and		Grants and		Governmental		Type		
		<u>Expenses</u>		Services		Contributions	(	<u>Contributions</u>		<u>Activities</u>		Activities		<u>Total</u>
Governmental Activities:														
General government	\$	1,557,558	\$	254,068	\$	4,500	\$	-	\$	(1,298,990)	\$	-	\$	(1,298,990)
Public safety		2,675,560		593,479		20,313		-		(2,061,768)		-		(2,061,768)
Education		11,313,439		-		-		-		(11,313,439)		-		(11,313,439)
Public works		2,061,010		33,441		205,048		424,446		(1,398,075)		-		(1,398,075)
Health and human services		333,059		96,168		26,719		-		(210,172)		-		(210,172)
Culture and recreation		782,865		33,405		12,437		100		(736,923)		-		(736,923)
Employee benefits		1,143,399		-		-		-		(1,143,399)		-		(1,143,399)
Retirement		606,550		-		-		-		(606,550)		=		(606,550)
Insurance		171,574		-		-		-		(171,574)		-		(171,574)
Interest		406,428		-		-		-		(406,428)		-		(406,428)
Intergovernmental		75,487		-		-		-		(75,487)		-		(75,487)
Miscellaneous	-	13,839		-					_	(13,839)	_	-	-	(13,839)
Total Governmental Activities		21,140,768		1,010,561		269,017		424,546		(19,436,644)		=		(19,436,644)
Business-Type Activities:														
Sewer operations	_	1,693,378		1,631,281		5,086		-	_	-	_	(57,011)		(57,011)
Total	\$	22,834,146	\$	2,641,842	\$	274,103	\$	424,546		(19,436,644)		(57,011)		(19,493,655)
			G	eneral Revenu	es:									
				Property taxes						17,481,278		-		17,481,278
				Excises						1,315,281		-		1,315,281
				Penalties, inter-	est and	other taxes				204,319		-		204,319
				Grants and con	ntributio	ns not restricted	to							
				specific prog	grams					913,442		-		913,442
				Investment inco	ome					52,999		26,946		79,945
				Miscellaneous						127,239		-		127,239
			Т	ransfers, net					_	70,300		(70,300)	_	<u> </u>
			Т	otal general reve	enues a	and transfers				20,164,858		(43,354)		20,121,504
				Change in Ne	et Asset	ts				728,214		(100,365)		627,849
			N	let Assets:										
				Beginning of year	ar				_	24,721,811	_	6,580,214	-	31,302,025
				End of year					\$_	25,450,025	\$_	6,479,849	\$	31,929,874
See notes to financial statements.									-		_	<u></u> _	-	

#### GOVERNMENTAL FUNDS

#### BALANCE SHEET

JUNE 30, 2012

ASSETS	<u>General</u>	Pension Trust	Governmental <u>Capital</u>	Special Revenue <u>Revolving</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and short-term investments Receivables:	\$ 7,387,458	\$ 1,162,326	\$ 994,194	\$ 320,140	\$ 1,495,978	\$ 11,360,096
Property taxes	1,325,465	-	-	-	-	1,325,465
Excises	127,905	-	-	-	-	127,905
Departmental and other	102,872	-	-	43,876	-	146,748
Intergovernmental	-	-	-	-	152,218	152,218
Deposits held by others	-	-	-	11,261	=	11,261
Note receivable	-	-	-	640,000	-	640,000
Due from other funds	43,907	<u> </u>		<u> </u>		43,907
TOTAL ASSETS	\$ <u>8,987,607</u>	\$ <u>1,162,326</u>	\$ 994,194	\$ <u>1,015,277</u>	\$ <u>1,648,196</u>	\$ 13,807,600
LIABILITIES AND FUND BALANCES						
Liabilities:						
Warrants payable	\$ 295.296	\$ -	\$ -	\$ 710	\$ 121.478	\$ 417,484
Accrued payroll withholdings	86,999	• •	-	22,313	-	109,312
Tax refunds payable	52,478	-	-	, -	-	52,478
Notes payable	-	-	1,442,000	-	290,000	1,732,000
Deferred revenues	1,556,243	-	· · · · -	683,876	· <u>-</u>	2,240,119
Other liabilities	8,810	-	-	-	-	8,810
Due to other funds	<u> </u>	<u> </u>	<u> </u>	<u> </u>	43,907	43,907
TOTAL LIABILITIES	1,999,826	-	1,442,000	706,899	455,385	4,604,110
Fund Balances: Reserved for:						
Nonspendable	-	-	-	-	280,615	280,615
Restricted	-	1,062,326	-	308,378	226,784	1,597,488
Committed	370,195	-	-	-	685,412	1,055,607
Assigned	3,142,354	100,000	=	=	=	3,242,354
Unassigned	3,475,232		(447,806)		<u> </u>	3,027,426
TOTAL FUND BALANCES	6,987,781	1,162,326	(447,806)	308,378	1,192,811	9,203,490
TOTAL LIABILITIES AND FUND BALANCES	\$ 8,987,607	\$ 1,162,326	\$ 994,194	\$ <u>1,015,277</u>	\$ 1,648,196	\$ 13,807,600

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET ASSETS

JUNE 30, 2012

Total Governmental Fund Balances	\$	9,203,490
<ul> <li>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.</li> </ul>		25,698,316
<ul> <li>Revenues are reported on the accrual basis of accounting, are not deferred until collection and are presented net of an allowance for uncollectible accounts and the transfer of foreclosure receivables to capital assets.</li> </ul>		1,420,714
<ul> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.</li> </ul>		(16,919)
<ul> <li>Long-term liabilities, including bonds payable, landfill closure, compensated absences and OPEB, are not due and payable in the current period and, therefore, are not reported in the governmental funds.</li> </ul>	<u>-</u>	(10,855,576)
Net Assets of Governmental Activities	\$	25,450,025

#### GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### FOR THE YEAR ENDED JUNE 30, 2012

				Pension	G	overnmental	Sr	ecial Revenue	(	Nonmajor Governmental	Total Governmental
		General		Trust	0.	<u>Capital</u>	١	Revolving	•	Funds	<u>Funds</u>
Revenues:											
Property taxes	\$	17,508,683	\$	-	\$	-	\$	-	\$	-	\$ 17,508,683
Excises		1,309,671		-		-		-		-	1,309,671
Penalties, interest and other taxes		204,319		-		-		-		-	204,319
Charges for services		513,869		-		-		327,116		14,419	855,404
Intergovernmental		911,642		-		-		· -		695,363	1,607,005
Licenses and permits		55,344		-		-		-		· -	55,344
Fines and forfeits		39,946		-		-		-		-	39,946
Investment income		38,748		9,480		-		-		4,771	52,999
Miscellaneous		127,239	_	<u> </u>	_	-	_	-	_	<u>-</u>	127,239
Total Revenues	2	20,709,461		9,480		-		327,116		714,553	21,760,610
Expenditures:											
Current:											
General government		1,467,376		-		-		38,878		-	1,506,254
Public safety		2,026,183		-		420,000		303,131		27,545	2,776,859
Education		11,313,439		-		-		-		-	11,313,439
Public works		1,636,967		-		257,806		1,669		633,993	2,530,435
Health and human services		300,790		-		-		-		26,719	327,509
Culture and recreation		540,534		-		-		-		110,682	651,216
Employee benefits		766,732		-		-		-		1,752	768,484
Retirement		606,550		-		-		-		-	606,550
Insurance		171,574		-		-		-		-	171,574
Debt service		1,730,797		-		-		-		-	1,730,797
Intergovernmental		75,487	_	-	_	-	_	-	-		75,487
Total Expenditures		20,636,429	-	-	_	677,806	_	343,678	_	800,691	22,458,604
Excess (deficiency) of revenues											
over expenditures		73,032		9,480		(677,806)		(16,562)		(86,138)	(697,994)
Other Financing Sources (Uses):											
Note proceeds		115,000		-		-		-		-	115,000
Transfers in		186,200		-		230,000		-		35,600	451,800
Transfers out		(30,500)	_	(100,000)	_	-	_	(83,000)	_	(168,000)	(381,500)
Total Other Financing Sources (Uses)		270,700	-	(100,000)	_	230,000	_	(83,000)	_	(132,400)	185,300
Change in fund balance		343,732		(90,520)		(447,806)		(99,562)		(218,538)	(512,694)
Fund Equity, at Beginning of Year		6,644,049	_	1,252,846	_		_	407,940	_	1,411,349	9,716,184
Fund Equity, at End of Year	\$	6,987,781	\$_	1,162,326	\$_	(447,806)	\$_	308,378	\$_	1,192,811	\$ 9,203,490

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2012

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:  Capital outlay purchases Dispositions, net Depreciation  Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.  The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effet on net assets:  Issuance of long term note Repayments of debt  In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.  Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  Change in Net Assets of Governmental Activities  728,214	Net Changes in Fund Balances - Total Governmental Funds	\$ (512,694)
Dispositions, net Depreciation  (13,839) Depreciation  (1,286,910)  Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.  The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effet on net assets:  Issuance of long term note Repayments of debt  In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.  Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  (370,355)	the Statement of Activities the cost of those assets is allocated over their	
<ul> <li>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.</li> <li>The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effet on net assets:</li> <li>Issuance of long term note Repayments of debt 1,321,670</li> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 2,699</li> <li>Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. (370,355)</li> </ul>	Capital outlay purchases	1,664,570
<ul> <li>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.</li> <li>The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effet on net assets:</li> <li>Issuance of long term note  Repayments of debt  1,321,670</li> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.  2,699</li> <li>Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  (370,355)</li> </ul>	Dispositions, net	(13,839)
financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.  138,073  The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effet on net assets:  Issuance of long term note Repayments of debt  1,321,670  In the statement of activities, interest is accrued on outstanding long- term debt, whereas in governmental funds interest is not reported until due.  2,699  Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  (370,355)	Depreciation	(1,286,910)
<ul> <li>Repayments of debt         <ul> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.</li></ul></li></ul>	financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles.  • The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds.	38,073
<ul> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.</li> <li>Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.</li> </ul>	Issuance of long term note	(115,000)
term debt, whereas in governmental funds interest is not reported until due.  2,699  • Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  (370,355)	Repayments of debt	1,321,670
closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.  (370,355)	term debt, whereas in governmental funds interest is not reported until	2,699
	closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as	(370,355)
	Change in Net Assets of Governmental Activities	\$

#### GENERAL FUND

# STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2012

	Budgete	ed Amounts		Variance with
	Original	Final	Actual	Final Budget Positive
	<u>Budget</u>	<u>Budget</u>	<u>Amounts</u>	(Negative)
Revenues and Other Sources:				
Taxes	\$ 17,567,247	\$ 17,567,247	\$ 17,567,247	\$ -
Excise	620,000	620,000	1,309,671	689,671
Penalties, interest and other taxes	42,000	42,000	204,319	162,319
Charges for services	403,000	403,000	513,869	110,869
Intergovernmental	889,488	889,488	911,642	22,154
Licenses and permits	50,000	50,000	55,344	5,344
Fines and forfeits	40,000	40,000	39,946	(54)
Investment income	45,000	45,000	36,360	(8,640)
Miscellaneous	-	-	127,239	127,239
Transfers in	186,200	186,200	186,200	-
Note proceeds	115,000	115,000	115,000	-
Other sources	2,094,248	2,094,248	2,094,248	
Total Revenues and Other Sources	22,052,183	22,052,183	23,161,085	1,108,902
Expenditures and Other Uses:				
General government	1,652,875	1,639,525	1,482,925	156,600
Public safety	2,017,154	2,053,231	2,039,401	13,830
Education	11,313,439	11,313,439	11,313,439	-
Public works	1,597,576	1,574,850	1,387,664	187,186
Health and human services	307,320	307,320	305,689	1,631
Culture and recreation	612,149	612,148	563,521	48,627
Employee benefits	1,572,968	1,572,968	766,732	806,236
Retirement	640,608	640,608	606,550	34,058
Insurance	292,501	292,501	171,574	120,927
Debt service	1,824,100	1,824,100	1,820,182	3,918
Intergovernmental	77,447	77,447	75,487	1,960
Transfers out	30,500	30,500	30,500	-
Other uses	113,546	113,546	113,546	
Total Expenditures and Other Uses	22,052,183	22,052,183	20,677,210	1,374,973
Excess (deficiency) of revenues and other				
sources over expenditures and other uses	\$ <u> </u>	\$	\$ 2,483,875	\$ 2,483,875

#### PROPRIETARY FUND

#### STATEMENT OF NET ASSETS

JUNE 30, 2012

	Business- Type Activities Enterprise Funds
ASSETS	Sewer <u>Fund</u>
Current: Cash and short-term investments User fees receivable	\$ 2,718,734 248,653
Total current assets	2,967,387
Noncurrent: Property taxes receivable Intergovernmental receivables Land and construction in progress Capital assets, net of accumulated depreciation	31,276 47,173 14,137 4,570,048
Total noncurrent assets	4,662,634
TOTAL ASSETS	7,630,021
<u>LIABILITIES</u>	
Current: Warrants payable Accounts payable Accrued payroll Accrued interest payable Current portion of long-term liabilities: Bonds payable	46,498 78,069 6,986 9,172 158,330
Total current liabilities	299,055
Noncurrent: Bonds payable, net of current portion Net OPEB obligation Compensated absences	540,020 274,457 36,640
Total noncurrent liabilities	851,117
TOTAL LIABILITIES	1,150,172
NET ASSETS	
Invested in capital assets, net of related debt Restricted for debt service Unrestricted:	3,885,835 47,173
Reserved for encumbrance Reserved for expenditure Unrestricted	512,545 40,000 1,994,296
TOTAL NET ASSETS	\$ 6,479,849

# PROPRIETARY FUND

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

# FOR THE YEAR ENDED JUNE 30, 2012

	Business- Type Activities Enterprise Funds
	Sewer Fund
Operating Revenues:	
Charges for services	\$ <u>1,631,281</u>
Total Operating Revenues	1,631,281
Operating Expenses:	
Salary and wages	377,681
Operating expenses	351,407
Materials and supplies Capital outlay	139,914 170,976
Depreciation	360,586
Employee benefits	184,125
Retirement	32,518
Insurance	40,473
Other	2,238_
Total Operating Expenses	1,659,918
Operating Income	(28,637)
Nonoperating Revenues (Expenses):	
Intergovernmental revenue	5,086
Investment income	26,946
Interest expense	(33,460)
Total Nonoperating Revenues (Expenses), Net	(1,428)
Transfer Out	(70,300)
Change in Net Assets	(100,365)
Net Assets at Beginning of Year	6,580,214
Net Assets at End of Year	\$ 6,479,849

# PROPRIETARY FUND

#### STATEMENT OF CASH FLOWS

#### FOR THE YEAR ENDED JUNE 30, 2012

	Ту	Business- pe Activities erprise Funds
	<u>s</u>	Sewer Fund
Cash Flows From Operating Activities:  Receipts from customers and users  Payments to vendors and employees	\$	1,597,502 (1,188,844)
Net Cash Provided By Operating Activities		408,658
Cash Flows From Non-Capital Financing Activities:  Receipts from governments  Transfers out	_	5,086 (70,300)
Net Cash (Used For) Non-Capital Financing Activities		(65,214)
Cash Flows From Capital and Related Financing Activities: Acquisition and construction of capital assets Principal payments on bonds Interest expense paid	_	(68,482) (158,330) (35,612)
Net Cash (Used For) Capital and Related Financing Activities		(262,424)
Cash Flows From Investing Activities: Investment income		26,946
Net Change in Cash and Short-Term Investments		107,966
Cash and Short Term Investments, Beginning of Year		2,610,768
Cash and Short Term Investments, End of Year	\$	2,718,734
Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities:  Operating income Adjustments to reconcile operating income to net	\$	(28,637)
cash provided by operating activities:  Depreciation		360,586
Changes in assets and liabilities: User fee receivables Warrants and accounts payable Other liabilities	_	(33,779) 32,378 78,110
Net Cash Provided By Operating Activities	\$_	408,658

#### **Great Barrington, Massachusetts**

#### **Notes to Financial Statements**

#### 1. Summary of Significant Accounting Policies

The accounting policies of the Town of Great Barrington (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

#### A. Reporting Entity

The government is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2012, it was determined that no entities met the required GASB-14 criteria of component units.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function of segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

# C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, <u>and Financial Statement</u> Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. All revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Pension trust fund* is a Town trust fund reflecting cumulative Town-appropriated funds requiring State (PERAC) approval to use.
- The Governmental capital fund is used to account for capital projects of a duration longer than a year.
- The Special revenue revolving fund is used to account for revolving fund activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

The government's major proprietary fund is the sewer fund.

#### D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special revenue and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type is included under investment income.

#### E. Property Tax Limitations

Legislation known as "Proposition 2 1/2" limits the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override or debt exemption is voted. The actual fiscal year 2012 tax levy reflected an excess capacity of \$837,737.

#### F. Interfund Receivables and Payables

Transactions between funds that are representative of lending/ borrowing arrangements outstanding at the end of the fiscal year are referred to as "due from/to other funds" (i.e., the current portion of interfund loans).

#### G. Capital Assets

Capital assets, which include property, plant and equipment are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$7,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Vehicles	3 - 15
Office equipment	5 - 10
Computer equipment	5
Sewer infrastructure	40
General infrastructure	20

#### H. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused sick pay benefits up to certain limits and payable upon retirement. The Town has established a trust fund with Town appropriations (\$ 35,000 annually; \$ 30,000 from the general fund and \$ 5,000 from the sewer fund) to be used to fund accumulated sick leave benefits. The balance in the trust fund at June 30, 2012 is \$ 414,556.

#### I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

#### J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net assets".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets and current liabilities. The Town reserves

those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- 1) Nonspendable funds are either unspendable in the current form (i.e. inventory or prepaid items) or can never be spent (i.e. perpetual care).
- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- 3) <u>Committed funds</u> are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., Town Meeting).
- 4) <u>Assigned funds</u> are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance (free cash) voted to be used in the subsequent fiscal year.
- 5) Unassigned funds are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Assets</u> - Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net assets are reported as unrestricted.

#### K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic

financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

#### 2. Stewardship, Compliance and Accountability

#### A. <u>Budgetary Information</u>

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the total amount for the department. Certain items may exceed the budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year end, appropriation balances lapse, except for certain unexpended capital items, special articles and encumbrances, which will be honored during the subsequent year.

#### B. Budgetary Basis

The General Fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

#### C. <u>Budget/GAAP Reconciliation</u>

The budgetary data for the general fund is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance

with budgetary accounting principles to provide a meaningful comparison with budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

General Fund	and	venues d Other ng Sources		Expenditures and Other nancing Uses
Revenues/Expenditures (GAAP basis)	\$ 20,7	709,461	\$	20,636,429
Other financing sources/uses (GAAP basis)	3	301,200		30,500
Remove effect of stabilization fund activity		(2,388)		-
Adjust tax revenue to accrual basis		58,564		-
Reverse beginning of year appropriation carry- forwards from expenditures		-		(899,562)
Add end of year appropriation carryforwards to expenditures		-		806,912
Reverse GAAP accrual		-		(10,615)
Recognize use of fund balance as funding source/use	2,0	094,248	_	113,546
Budgetary basis	\$ 23,	161,085_	\$_	20,677,210

# D. Excess of Expenditures Over Appropriations

Expenditures and other uses exceeding appropriations during the current fiscal year were as follows:

Veterans benefits \$ (4,999)

#### E. Deficit Fund Equity

The following fund had a deficit as of June 30, 2012:

Governmental capital project fund \$ (447,806).

The deficit in this fund will be eliminated when permanent bonds or longterm notes are issued.

#### 3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk, as defined under GASB Statement No. 40, is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. As of June 30, 2012, none of the Town's bank balance of \$14,210,122 was exposed to custodial credit risk as uninsured, uncollateralized, and collateral held by pledging bank's trust department not in the Town's name. The Town has a formal policy for custodial credit risk which requires that the Town only invest funds in accordance with the list of legal investments promulgated by the

Commonwealth. In addition, the Town ensures that virtually all funds are protected by each bank's insurance or through separate collateralization agreements.

Massachusetts General Law Chapter 44, Section 55 limits deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town's deposits are within this limitation.

# 4. Taxes Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a semiannual basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2012 consist of the following:

Real Estate 2012		\$	559,877
Personal Property 2012 2011 2010 2009	15,054 3,767 2,418 599		
			21,838
Tax Liens and Foreclosure		,	743,750
Total			1,325,465
Less Allowance for Doubtful Accounts		,	(626,794)
Net Property Tax Receivable			698,671
Less Current Portion			(549,716)
Less Transfer of Foreclosure to Capital Asset		,	(97,745)
Non-Current Portion (Tax Lien)		\$	51,210

# 5. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts:

	<u>Governmental</u>
Property taxes Tax title	\$ 31,999 594,795
Subtotal property taxes	626,794
Excises Departmental	80,613 14,253

## 6. <u>Intergovernmental Receivables</u>

The current receivable balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2012.

The non-current intergovernmental receivable balance in the sewer fund represents the portion of certain outstanding debt, which is being subsidized through the Massachusetts Water Pollution Abatement Trust.

# 7. <u>Interfund Fund Receivables/Payables</u>

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of the June 30, 2012 balances in interfund receivable and payable accounts:

	Due From	Due To
<u>Fund</u>	Other Funds	Other Funds
General Fund	\$ 43,907	\$ -
Special Revenue Funds: Town grants		43,907
Total	\$ <u>43,907</u>	\$ 43,907

# 8. Note Receivable and Deposit Held By Others

The Town sold the Searles/Bryant school building in fiscal year 2011 to Riverschool Redevelopment, LLC for \$800,000. The terms of the sale included a promissory note for \$640,000 at 3.25% with a term of 36 months. The buyer is required to pay monthly interest payments during the term of the note and to pay the principal balance at the end of the term in August 2013. There is no pre-payment penalty.

The property had certain environmental remediation issues that needed to be resolved as a condition of the sale. The Town set aside \$75,000 of the proceeds in escrow for this purpose, of which \$11,261 remains unspent as of June 30, 2012. Remediation is ongoing and is expected cost an additional \$50,000 to \$125,000 to complete.

#### 9. Capital Assets

Capital asset activity for the year ended June 30, 2012 was as follows:

	Beginning	Ingraga	Dearsass		Ending
Governmental Activities:	<u>Balance</u>	<u>Increases</u>	<u>Decreases</u>		<u>Balance</u>
Capital assets, being depreciated:					
Buildings and improvements	\$ 15,091,709	\$ -	\$ -	\$	15,091,709
Machinery, equipment, and furnishings	2,353,200	251,318	(427,409)		2,177,109
Vehicles	4,173,861	482,038	(70,000)		4,585,899
Infrastructure	6,059,241	575,576			6,634,817
Total capital assets, being depreciated	27,678,011	1,308,932	(497,409)		28,489,534
Less accumulated depreciation for:					
Buildings and improvements	(2,613,589)	(475,367)	-		(3,088,956)
Machinery, equipment, and furnishings	(1,718,214)	(187,063)	413,570		(1,491,707)
Vehicle	(2,621,127)	(313,046)	70,000		(2,864,173)
Infrastructure	(1,393,582)	(311,434)			(1,705,016)
Total accumulated depreciation	(8,346,512)	(1,286,910)	483,570	į	(9,149,852)
Total capital assets, being depreciated, net	19,331,499	22,022	(13,839)		19,339,682
Capital assets, not being depreciated:					
Land	5,562,269	-	-		5,562,269
Construction in progress (CIP)	440,727	355,638	_		796,365
Total capital assets, not being depreciated	6,002,996	355,638		,	6,358,634
Governmental activities capital assets, net	\$ 25,334,495	\$ 377,660	\$ (13,839)	\$	25,698,316

Business-Type Activities:	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Vehicles Infrastructure	\$ 10,077,690 924,447 267,147 549,876	\$ - 65,000 - -	\$ - - - -	\$ 10,077,690 989,447 267,147 549,876
Total capital assets, being depreciated	11,819,160	65,000	-	11,884,160
Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Vehicles Infrastructure	(6,210,952) (393,034) (202,208) (147,332)	(250,416) (81,880) (14,543) (13,747)	- - - - -	(6,461,368) (474,914) (216,751) (161,079)
Total accumulated depreciation	(6,953,526)	(360,586)		(7,314,112)
Total capital assets, being depreciated, net	4,865,634	(295,586)	-	4,570,048
Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated	10,655 - 10,655	3,482 3,482	- - -	10,655 3,482 14,137
Business-type activities capital assets, net	\$ 4,876,289	\$ (292,104)	\$	\$ 4,584,185

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities:		
General government	\$	44,865
Public safety		464,237
Public works - general		489,742
Human services		5,550
Culture and recreation	_	282,516
Total depreciation expense	\$_	1,286,910
Business-Type Activities:	_	
Sewer	\$_	360,586

# 10. Warrants and Accounts Payable

Warrants payable represent 2012 expenditures paid by July 15, 2012 as permitted by law. Accounts payable represents 2012 expenditures paid after July 15, 2012.

# 11. <u>Deferred Revenue</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

The balance of the General Fund deferred revenues account is equal to the total of all June 30, 2012 receivable balances.

# 12. <u>Tax Refunds Payable</u>

This balance consists of an estimate of a refund due to Verizon for the abatement of 2009 property tax, plus 8% interest, as of June 30, 2012. This case was recently decided in favor of Verizon by the State Appellate Tax Board.

#### 13. Anticipation Notes Payable

The Town had the following note outstanding at June 30, 2012:

	Interest	Date of	Date of		Balance at
	Rate(s) %	<u>Issue</u>	<u>Maturity</u>	<u>J</u>	une 30, 2012
<b>Governmental Activities</b>					
Bond anticipation	0.50%	06/20/12	02/01/13	\$	1,732,000 *

<sup>\*</sup> This balance represents the short term portion of the note issued. The total note includes an additional amount (\$430,000), which is reported as long-term debt.

The following summarizes activity in notes payable during fiscal year 2012:

	Balance				Balance
	Beginning				End of
	of Year	<u>Issues</u>	<u>Maturities</u>		<u>Year</u>
<b>Governmental Activities</b>					
Bond anticipation	\$ -	\$ 2,267,000	\$ (535,000)	\$_	1,732,000

# 14. Long-Term Debt

#### A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

Governmental Activities: Bonds Payable:	Serial Maturities <u>Through</u>	Interest <u>Rate(s) %</u>	Amount Outstanding as of June 30, 2012
Library/equipment Library addition 2009 bonds - general portion Fire station	12/15/14 02/15/16 06/15/24 06/15/27	3.50 - 4 4.00 2.0 - 3.375 4.125 - 5.0	\$ 540,000 266,650 1,595,000 6,150,000
Total bonds payable  Long term notes payable:	00/04/40	0.5	8,551,650
* Note payable  Total long term note payable  Total Governmental Activities	02/01/13	0.5	430,000 430,000 8,981,650
Business-Type Activities:			
2009 bonds Sewer refunding Sewer project - MWPAT	06/15/13 02/15/16 08/01/19	2.00% 4.00% 1.76%	5,000 533,350 160,000
Total Business-Type Activities			698,350
Total All Debt			\$ 9,680,000

<sup>\*</sup> The Town intends to convert this note into a long term bond or another long term note during fiscal year 2013.

# B. State Revolving Loan

The U.S. Environmental Protection Agency sponsors a low interest rate loan program. The loans are administered by the States and are used by local communities to improve their sewer systems.

In 1999, the Town was authorized to borrow a total of \$ 340,334 through the Massachusetts Water Pollution Abatement Trust (MWPAT) Revolving Loan Program to improve its sewer infiltration/inflow system. The balance of this loan is included in the Town's long-term debt.

In addition to offering this loan at a reduced interest rate, MWPAT has also subsidized the loan principal as follows:

	Loan	Principal	Net
	Balance	Subsidy	Repayment
	June 30, 2012	<u>Remaining</u>	June 30, 2012
Loan #98-53	\$ 160,000	\$ (47,173)	\$ 112,827

# C. Future Debt Service

The annual principal payments to retire all general obligation long-term debt outstanding as of June 30, 2012 are as follows:

Governmental		<u>Principal</u>		Interest		<u>Total</u>
2013	\$	951,670	\$	349,669	\$	1,301,339
2014		856,660		313,402		1,170,062
2015		781,660		278,787		1,060,447
2016		601,660		245,451		847,111
2017		535,000		218,536		753,536
2018 - 2022		2,575,000		770,243		3,345,243
2023 - 2027	_	2,250,000	_	271,170	_	2,521,170
Total	\$_	8,551,650	\$	2,447,258	\$	10,998,908
	=		=		-	
Business-Type	=	Principal	=	Interest	=	<u>Total</u>
Business-Type 2013	<del>-</del> \$	Principal 158,330	\$	Interest 29,253	\$	<u>Total</u> 187,583
• •	\$	-	\$	·	\$	
2013	\$	158,330	\$	29,253	\$	187,583
2013 2014	\$	158,330 153,340	\$	29,253 23,060	\$	187,583 176,400
2013 2014 2015	\$	158,330 153,340 153,340	\$	29,253 23,060 16,313	\$	187,583 176,400 169,653
2013 2014 2015 2016	\$	158,330 153,340 153,340 153,340	\$	29,253 23,060 16,313 9,902	\$	187,583 176,400 169,653 163,242

# D. Changes in General Long-Term Liabilities

During the year ended June 30, 2012, the following changes occurred in long-term liabilities:

		Total						Total		Less		Long-Term
		Balance						Balance		Current		Portion
		July 1, 2011		<u>Additions</u>		Reductions	<u> </u>	June 30, 2012		<u>Portion</u>	<u>J</u>	<u>une 30, 2012</u>
Governmental Activities												
Notes payable	\$	550,000	\$	115,000	\$	(235,000)	\$	430,000	\$	(430,000)	\$	-
Bonds payable		9,638,320		-		(1,086,670)		8,551,650		(951,670)		7,599,980
Other:												
Landfill closure		240,000		-		(15,000)		225,000		(15,000)		210,000
Other post-employment benefits		1,053,002		374,915		-		1,427,917		-		1,427,917
Accrued employee benefits	_	210,569	_	10,440	_	-	_	221,009	_	-	_	221,009
Totals	\$_	11,691,891	\$_	500,355	\$	(1,336,670)	\$	10,855,576	\$	(1,396,670)	\$_	9,458,906
Business-Type Activities												
Bonds payable	\$	856,680	\$	-	\$	(158,330)	\$	698,350	\$	(158,330)	\$	540,020
Other:												
Other post-employment benefits		207,967		66,490		-		274,457		-		274,457
Accrued employee benefits	_	26,640		10,000	_	-		36,640		-		36,640
Totals	\$	1,091,287	\$	76,490	\$	(158,330)	\$	1,009,447	\$	(158,330)	\$	851,117

#### E. Authorized and Unissued Debt

The Town had the following authorized but unissued debt as of June 30, 2012:

Road Reconstruction	\$	1,430,000
Vehicles		172,000
Fire Truck		190,000
Stormwater system		605,000
Engineering Bridge Repairs		50,000
Sewer Improvements	_	4,500,000
Total	\$	6,947,000

#### 15. <u>Landfill Closure and Post-Closure Care Costs</u>

State and Federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

The \$225,000 reported as landfill liability at June 30, 2012 represents the estimated cost of monitoring the landfill for the next 15 years. This amount is based on what it would cost to perform all closure and post-closure care in 2012. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

#### 16. Restricted Net Assets

The accompanying entity-wide financial statements report restricted net assets when external constraints from grantors or contributors are placed on net assets.

Permanent fund restricted net assets are segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

#### 17. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the

usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2012:

Nonspendable - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes nonmajor governmental fund reserves for the principal portion of permanent trust funds.

<u>Restricted</u> - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes the unappropriated balance in Town funds set aside for pension costs, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes capital reserve (stabilization) funds set aside by Town Meeting vote for future uses (now reported as part of the general fund per GASB 54), special revenue funds, (Town set asides) and the residual balance of capital funds established through Town appropriation.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period and funds set aside for future debt service in accordance with State guidelines.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

Following is a breakdown of the Town's fund balances at June 30, 2012:

		General <u>Fund</u>	Pe	nsion Reserve <u>Fund</u>	_	overnmental pital Projects	Revolving <u>Fund</u>	G	Nonmajor overnmental <u>Funds</u>	(	Total Governmental <u>Funds</u>
Nonspendable  Nonexpendable permanent funds	\$_	<u>-</u>	\$_	<u>-</u>	\$_	<u>-</u>	\$ 	\$_	280,615	\$	280,615
Total Nonexpendable	\$_	=	\$	-	\$	-	\$ -	\$_	280,615	\$	280,615
Restricted Special revenue funds Expendable permanent funds	\$	- -	\$	- 1,062,326	\$	- -	\$ 308,378	\$	141,540 85,244	\$	449,918 1,147,570
Total Restricted	\$_	-	\$	1,062,326	\$_	-	\$ 308,378	\$_	226,784	\$	1,597,488
Committed Capital reserve funds Special revenue (Town set aside) funds Capital project funds	\$	370,195 - -	\$	-	\$	- - -	\$ - - -	\$	529,037 156,375	\$	370,195 529,037 156,375
Total Committed	\$	370,195	\$	-	\$	-	\$ -	\$	685,412	\$	1,055,607
Assigned Encumbrances Designated for other purposes Reserved for expenditures	\$	806,912 65,442 2,270,000	\$	- - 100,000	\$	- - -	\$ - - -	\$	- - -	\$	806,912 65,442 2,370,000
Total Assigned	\$_	3,142,354	\$	100,000	\$_	-	\$ -	\$_	-	\$	3,242,354
Unassigned Total Unassigned	\$_ =	3,475,232 3,475,232	\$_	-	\$_	- (447,806)	\$ -	\$_ =	-	\$	3,475,232 3,027,426
Total Fund Balance	\$_	6,987,781	\$	1,162,326	\$_	(447,806)	\$ 308,378	\$_	1,192,811	\$	9,203,490

# 18. Commitments and Contingencies

<u>Grants</u> – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

<u>Environmental Issues</u> – The Town is under a consent order to perform a site assessment for possible petroleum contamination on Town-owned land. The Town is complying with the consent order. The Town appropriated \$ 75,000 for this project in fiscal year 2011 and has spent this amount through 2012 on assessment of the property. The Town expects to spend an additional \$ 20,000 in fiscal year 2013. Additional monitoring and remediation costs are expected in order to comply with the consent order.

<u>Sale of Building</u> – A sale is currently pending for the former Castle Street Fire Station property. The property contains certain environmental remediation issues that need to be resolved as a condition of the sale. The Town anticipates that it will be required to provide approximately \$ 250,000 of remediation on the site, based on environmental studies. The Town will also

be required to comply with special requirements relating to Town bonds outstanding on this property, the balance of which was \$35,000 as of June 30, 2012.

Health Insurance Reform Act – In compliance with the Health Insurance Reform Act set in place for municipalities within the Commonwealth of Massachusetts, the Town is modifying its health insurance plans to comply with new standards. The Town anticipates paying 25% of the savings realized in the first 12 months (fiscal year 2013) due to plan changes. Payments are estimated to cost \$ 27,000 and will be paid in fiscal year 2013.

# 19. <u>Post-Employment Health Care and Life Insurance Benefits</u>

#### **Other Post-Employment Benefits**

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the statement of revenues, expenses, and changes in net assets when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Assets over time.

#### A. Plan Description

In addition to providing the pension benefits described in the following footnote, the Town provides post-employment health care and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions and employer contributions are governed by Chapter 32 of the Massachusetts General Laws. As of June 30, 2010, the actuarial valuation date, approximately 132 retirees and active employees meet the eligibility requirements. The plan does not issue a separate financial report.

#### B. Benefits Provided

The Town provides medical, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

# C. Funding Policy

Retirees contribute 80% of the cost of the health plan, as determined by the Town. The Town contributes the remainder of the health plan costs on a pay-as-you-go basis.

# D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2012 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2012, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of June 30, 2010.

Annual Required Contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$_	793,664 59,896 (50,923)
Annual OPEB cost		802,637
Contributions made	_	(361,232)
Increase in net OPEB obligation		441,405
Net OPEB obligation - beginning of year	_	1,260,969
Net OPEB obligation - end of year	\$_	1,702,374

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

	Percentage of							
	Anr	nual OPEB	OPEB	Net OPEB				
Fiscal Year Ended		Cost	Cost Contributed	<b>Obligation</b>				
2012	\$	802,637	45%	\$441,405				
2011	\$	765,873	43%	\$436,043				
2010	\$	791,158	49%	\$403,951				
2009	\$	756,629	44%	\$420,975				

The Town's net OPEB obligation as of June 30, 2012 is recorded as a long-term liability in both the governmental and business-type activities.

#### E. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2010, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability Actuarial value of plan assets	\$	11,278,360
Unfunded actuarial accrued liability (UAAL)	-	11,278,360
Funded ratio (actuarial value of plan assets/AAL)	-	0%
Covered payroll (active plan members)	_	N/A
UAAL as a percentage of covered payroll	_	N/A

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2010 actuarial valuation the projected unit credit cost method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4.75% investment rate of return and an initial annual healthcare cost trend rate of 10% which decreases to a 5% long-term rate for all healthcare benefits after seven years. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on

a closed basis. This has been calculated assuming the amortization payment increases at a rate of 3.5%.

#### 20. Pension Plan

The Town follows the provisions of GASB Statement No. 27, Accounting for Pensions by State and Local Government Employers as amended in GASB 50, with respect to the employees' retirement funds.

#### A. Plan Description

The Town contributes to the Berkshire County Retirement System (the "System"), a cost-sharing multiple-employer, defined benefit pension plan administered by a county retirement board. The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the Massachusetts General Laws assigns the System the authority to establish and amend benefit provisions of the plan, and grant cost-of-living increases, to the State legislature. The System issues a publicly available financial report which can be obtained through the Berkshire County Retirement System, Superior Court, 76 East Street. Pittsfield. MA 01201.

# B. Funding Policy

Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the remaining system-wide actuarially determined contribution plus administration costs which are apportioned among the employers based on active covered payroll. The contributions of plan members and the Town are governed by Chapter 32 of the Massachusetts General Laws. The Town's contributions to the System for the years ended June 30, 2012, 2011, and 2010, were \$586,847, \$565,411, and \$502,777, respectively, which were equal to its annual required contributions for each of these years.

# 21. Risk Management

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

# 22. <u>Implementation of New GASB Standards</u>

 The GASB has issued Statement 68 Accounting and Financial Reporting for Pensions, which is required to be implemented in fiscal year 2015. Management's current assessment is that this pronouncement will have a significant impact on the Town's basic financial statements by recognizing as a liability and expense, the Town's applicable portion of the Town of Great Barrington's actuarially accrued liability.

# TOWN OF GREAT BARRINGTON, MASSACHUSETTS SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2012
(Unaudited)
(amounts expressed in thousands)

**Other Post-Employment Benefits** 

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll <u>(c)</u>	UAAL as a percent- age of Covered Payroll [(b-a)/c]
06/30/08	-	\$ 12,401	\$ 12,401	-	n/a	n/a
06/30/10	-	11,278	11,278	-	n/a	n/a

See Independent Auditor's Report