THE TOWN OF GREAT BARRINGTON, MASSACHUSETTS

The Town of Great Barrington is located in western Massachusetts, in the southern portion of Berkshire County, approximately 135 miles west of Boston and 135 miles north of New York City. The Town is bordered by the Towns of Stockbridge, West Stockbridge and Lee on the north; Alford and Egremont on the west; Sheffield on the south; New Marlborough on the southeast; and Tyringham and Monterey on the east.

Great Barrington occupies a land area of 45.2 square miles and has a population of 6,894 according to the 2014 Town census. Incorporated as a Town in 1761, Great Barrington is governed by a town manager / Board of Selectmen / open town meeting form of government.

SERVICES

The Town provides general governmental services for the territory within its boundaries, including police and fire protection (by a volunteer fire service), disposal of recyclable items, sewer service (on an enterprise fund basis) to the developed areas of the Town, street maintenance and recreational facilities. Areas of the Town not served by the sewer enterprise are served by individual on-site septic systems. The Town does not provide any municipal solid waste collection and disposal services. All such services are provided by private contractors to individual homeowners and businesses in the Town.

Water services are provided by the Great Barrington Fire District to the centrally located development in and abutting the downtown area of the Town. Water services are also provided by the Housatonic Water Company to the village of Housatonic, which is located in the northern portion of the Town. Otherwise, water is provided by individual wells.

Public education in the grades kindergarten through twelve is provided by the Berkshire Hills Regional School District (the "District"). The Town is one of three member communities; the other two are the Towns of Stockbridge and West Stockbridge. On average, the students from Great Barrington constitute approximately 68 percent of the students attending schools in the District.

GOVERNING BODIES AND OFFICERS

Local legislative decisions in the Town are made by an open town meeting consisting of all registered voters in the Town. Subject to the legislative decisions made by the town meeting, the affairs of the Town are generally administered by a board of five selectmen, elected on an at-large basis for staggered three-year terms, assisted by a Town Manager.

Local school affairs are administered by a regional school committee, including five members from the Town elected for staggered three-year terms. Local taxes are assessed by a principal assessor and a board of three assessors, appointed by the Town Manager, for staggered three-year terms.

The following is a list of the principal executive officers:

	I	Manner of Selection	Term
<u>Office</u>	<u>Name</u>	and Term	Expires
Selectmen	Deborah Phillips, Chairman	Elected / 3 years	2015
	Sean Stanton, Vice Chairman	Elected / 3 years	2015
	Daniel B. Bailly	Elected / 3 years	2016
	Stephen C. Bannon	Elected / 3 years	2016
	Edward Abrahams	Elected / 3 years	2017
Town Manager	Jennifer Tabakin	Appointed / 3 years	2016
Treasurer/Collector	Sandra C. Larkin	Appointed / Indefinite term	-
Town Accountant/Town			
Financial Coordinator	Lauren M. Sartori	Appointed / 3 years	2017
Town Clerk	Marie Ryan	Appointed / Indefinite term	-
Town Counsel	Kopelman and Paige	Appointed by the Board of Selectmen / Annually	2015

AUTHORIZATION OF GENERAL OBLIGATION BONDS AND NOTES

Serial bonds and notes are authorized by a two-thirds vote of the town meeting. Refunding bonds and notes are authorized by the selectmen. Borrowings for some purposes require State administrative approval. When serial bonds or notes have been authorized, bond anticipation notes may be issued by the officers authorized to issue the serial bonds or notes. Temporary loans in anticipation of the revenue of the fiscal year in which the debt is incurred or in anticipation of authorized federal and state aid generally may be incurred by the Treasurer with the approval of the Selectmen.

DEBT LIMITS

General Debt Limit. The General Debt Limit of a city or town consists of a Normal Debt Limit and a Double Debt Limit. The Normal Debt Limit is 5 percent of the valuation of taxable property as last equalized by the State Department of Revenue. A city or town can authorize debt up to this amount without state approval. It can authorize debt up to twice this amount (the Double Debt Limit) with the approval of the State Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts.

There are many categories of general obligation debt which are exempt from and do not count against the General Debt Limit. Among others, these exempt categories include revenue anticipation notes and grant anticipation notes, emergency loans, loans exempted by special laws, certain school bonds, sewer bonds, solid waste disposal facility bonds and economic development bonds supported by tax increment financings; and subject to special debt limits, bonds for water (limited to 10 percent of equalized valuation), housing, urban renewal and economic development (subject to various debt limits), and electric, gas, community antenna television systems and telecommunications systems (subject to separate limits). Revenue bonds are not subject to these debt limits. The General Debt Limit and the special debt limit for water bonds apply at the time the debt is authorized. The other special debt limits generally apply at the time the debt is incurred.

Revenue Anticipation Notes. The amount borrowed in each fiscal year by the issue of revenue anticipation notes is limited to the tax levy of the prior fiscal year, together with the net receipts in the prior fiscal year from the motor vehicle excise and certain payments made by the Commonwealth in lieu of taxes. The fiscal year ends on June 30. Notes may mature in the following fiscal year, and notes may be refunded into the following fiscal year to the extent of the uncollected, unabated current tax levy and certain other items, including revenue deficits, overlay deficits, final judgments and lawful unappropriated expenditures, which are to be added to the next tax levy, but excluding deficits arising from a failure to collect taxes of earlier years. (See "Taxation to Meet Deficits" herein). In any event, the period from an original borrowing to its final maturity cannot exceed one year.

TYPES OF OBLIGATIONS

General Obligations. Massachusetts cities and towns are authorized to issue general obligation indebtedness of these types:

Serial Bonds and Notes. These are generally required to be payable in annual principal amounts beginning no later than the end of the next fiscal year commencing after the date of issue and ending within the terms permitted by law. A level debt service schedule, or a schedule that provides for a more rapid amortization of principal than level debt service, is permitted. The principal amounts of certain economic development bonds supported by tax increment financing may be payable in equal, diminishing or increasing amounts beginning within 5 years after the date of issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms permitted are set forth in the statutes. In addition, for many projects, the maximum term may be determined in accordance with useful life guidelines promulgated by the State Department of Revenue ("DOR"). Serial bonds and notes may be issued for the purposes set forth in the statutes. In addition, serial bonds and notes may be issued for any other public work improvement or asset not specifically listed in the Statutes that has a useful life of at least 5 years. Bonds or notes may be made callable and redeemed prior to their maturity, and a redemption premium may be paid. Refunding bonds or notes may be issued subject to the maximum term measured from the date of the original bonds or notes and must produce present value savings over the debt service of the refunded bonds. Generally, the first required annual payment of principal of the refunding bonds cannot be later than the first principal payment of any of the bonds or notes being refunded thereby, however, principal payments made before the first principal payment of any of the bonds or notes being refunded thereby may be in any amount.

Serial bonds may be issued as "qualified bonds" with the approval of the State Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts subject to such conditions and limitations (including restrictions on future indebtedness) as may be required by the board. Qualified bonds may mature not less than 10 nor more than 30 years from their dates and are not subject to the amortization requirements described above. The State Treasurer is required to pay the debt service on qualified bonds and thereafter to withhold the amount of the debt service from state aid or other state payments; administrative costs and any loss of interest income to the State are to be assessed upon the city or town.

Tax Credit Bonds or Notes. Subject to certain provisions and conditions, the officers authorized to issue bonds or notes may designate any duly authorized issue of bonds or notes as "tax credit bonds" to the extent such bonds and notes are otherwise permitted to be issued with federal tax credits or other similar subsidies for all or a portion of the borrowing costs. Tax credit bonds may be made payable without regard to the annual instalments required by any other law, and a sinking fund may be established for the payment of such bonds. Any investment that is part of such a sinking fund may mature note later than the date fixed for payment or redemption of the applicable bonds.

Bond Anticipation Notes. These generally must mature within two years of their original dates of issuance but may be refunded from time to time for a period not to exceed five years from their original dates of issuance, provided that for each year that the notes are refunded beyond the second year they must be paid in part from revenue funds in an amount at least equal to the minimum annual payment that would have been required if the bonds had been issued at the end of the second year. For certain school projects, however, notes may be refunded from time to time for a period not to exceed seven years without having to pay any portion of the principal of the notes from revenue funds. The maximum term of bonds issued to refund bond anticipation notes is measured (except for certain school projects) from the date of the original issue of the notes.

Revenue Anticipation Notes. These are issued to meet current expenses in anticipation of taxes and other revenues. They must mature within one year but, if payable in less than one year, may be refunded from time to time up to one year from the original date of issue.

Grant Anticipation Notes. These are issued for temporary financing in anticipation of federal grants and state and county reimbursements. They must generally mature within two years but may be refunded from time to time as long as the municipality remains entitled to the grant or reimbursement.

Revenue Bonds. Cities and towns may issue revenue bonds for solid waste disposal facilities, for projects financed under the Commonwealth's Water Pollution Abatement or Drinking Water Revolving Loan Programs and for certain economic development projects supported by tax increment financing. In addition to general obligation bonds and notes, cities and towns having electric departments may issue electric revenue bonds, and notes in anticipation of such bonds, subject to the approval of the State Department of Telecommunications and Energy.

DEBT (1)

The following shows the direct debt to be outstanding as of December 31, 2014:

General Obligation Bonds:		
Within General Debt Limit (2)		
Sewers and Drains (3)	\$ 355,000	
Other Building	7,212,720	
Streets, Sidewalks & Drainage	1,850,000	
Departmental Equipment	2,252,880	
The Bonds	0	
Total Within the General Debt Limit		\$11,670,600
Outside General Debt Limit		
Sewers (3)	\$ 266,680	
Other Outside General	0	
Total Outside the General Debt Limit		266,680
Total Outstanding General Obligation Bonds		\$11,937,280
Temporary Loans in Anticipation of:		
Revenue	\$ 0	
Bonds	640,101	
Grants	0	
Total Temporary Loans		640,101
Total Direct Debt (4)		\$12,577,381

⁽¹⁾ Principal amount only. Excludes lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post employment benefits liability.

AUTHORIZED UNISSUED DEBT AND PROSPECTIVE FINANCING

The Town has \$18,006,400 authorized unissued debt. The Town has authorized \$13,200,000 for the purpose of making additional improvements to its sewerage system and wastewater treatment plant. It expects to permanently finance the necessary improvements in a future bond issue of the Town.

The Town also has \$575,000 authorized for the purpose of constructing stormwater management improvements in the Town.

Finally, the Town also has \$4,231,400 authorized unissued debt for the purpose of constructing wastewater treatment plant improvements. There are currently \$640,101 bond anticipation notes outstanding against this authorization. The Town expects to permanently finance this amount through the Massachusetts Water Pollution Abatement Trust before the end of fiscal 2015.

⁽²⁾ Currently the normal general debt limit is \$67,651,545 and the double general debt limit is \$135,303,090.

^{(3) \$621,680} is self-supporting.

^{(4) \$8,241,080} has been excluded from the provisions of Proposition 2½.

FIVE YEARS OUTSTANDING DEBT (1)

		As of June 30								
		<u>2014</u>		<u>2013</u>		<u>2012</u>		<u>2011</u>		<u>2010</u>
Long- Term Indebtedness:										
Sewers and Drains	\$	375,000	\$	140,000	\$	165,000	\$	190,000	\$	210,000
Departmental Equipment	2	2,252,880		512,300		568,600		624,900		681,000
Streets, Sidewalks & Parking		1,850,000		86,600		173,200		259,800		346,400
Other Building		7,212,720		7,001,080		7,809,850		8,618,620		9,427,390
Total Within the General Debt Limit	<u>\$1</u>	1,690,600	<u>\$7</u>	7,739,980	<u>\$8</u>	8,716,650	<u>\$</u>	9,693,320	<u>\$1</u>	0,664,790
Outside the General Debt Limit:										
Sewers		\$266,680	\$	400,020	\$	533,350	\$	666,680	\$	800,100
Other Outside General		0		0	_	0		135,000		275,000
Total Outside the General Debt Limit	t	266,680		400,020		533,350		801,680		1,075,010
Total Long-Term Indebtedness	<u>\$1</u>	1,957,280	<u>\$8</u>	<u>3,140,000</u>	\$9	9,250,000	<u>\$1</u>	0,495,000	<u>\$1</u>	1,739,800

⁽¹⁾ Principal amount only. Excludes lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post employment benefits liability.

BOND DEBT vs. POPULATION, VALUATIONS AND INCOME

	As of June 30					
	2014	<u>2013</u>	<u>2012</u>	<u>2011</u>	2010	
Amount (1)(in thousands)	\$11,957	\$8,140	\$9,250	\$10,495	$$1\overline{1,740}$	
Per Capita (2)	1,709	1,162	1,309	1,477	1,596	
Percent of Assessed Valuation (3)	0.90%	0.60%	0.68%	0.75%	0.81%	
Percent of Equalized Valuation (4)	0.86%	0.59%	0.67%	0.70%	0.82%	
Per Capita (2) as a percent of						
Personal Income per Capita	7.54%	3.38%	3.79%	4.30%	4.78%	

⁽¹⁾ Outstanding principal on general obligation bonds. Excludes lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post employment benefits liability.

⁽²⁾ Source: U.S. Department of Commerce, Bureau of the Census - Latest applicable actuals or estimates.

⁽³⁾ The assessed valuation used here is the assessed valuation for that fiscal year.

⁽⁴⁾ The equalized valuation used here is the equalized valuation in effect for that fiscal year.

ANNUAL DEBT SERVICE (1)

The following table presents the debt service payable on the Town's outstanding debt as of December 31, 2014:

						Cumulative
Fiscal	<u>Outstandi</u>	ng 12/31/14	Current	Issue	Total Debt	% Principal
Year	Principal	<u>Interest</u>	Principal	<u>Interest</u>	Service (2)	Retired
2015	\$ 1,472,280	\$ 214,750	\$0	\$0	\$ 1,687,030	12.3%
2016	1,275,000	374,003	0	0	1,649,003	23.0
2017	1,055,000	326,960	0	0	1,381,960	31.9
2018	1,055,000	288,343	0	0	1,343,343	40.7
2019	955,000	253,825	0	0	1,208,825	48.7
2020	940,000	221,972	0	0	1,161,972	56.6
2021	925,000	190,760	0	0	1,115,760	64.3
2022	925,000	159,640	0	0	1,084,640	72.1
2023	920,000	126,845	0	0	1,046,845	79.8
2024	770,000	94,075	0	0	864,075	86.2
2025	520,000	65,475	0	0	585,475	90.6
2026	515,000	44,750	0	0	559,750	94.9
2027	510,000	24,175	0	0	534,175	99.2
2028	100,000	3,500	0	0	103,500	<u>100.0%</u>
	<u>\$11,937,280</u>	\$2,389,073	<u>\$</u>	<u>\$ 0</u>	<u>\$14,326,353</u>	

⁽¹⁾ Excludes revenue anticipation notes, grant anticipation notes, bond anticipation notes, lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post employment benefits liability.

REVENUE ANTICIPATION NOTE BORROWING

The Town has not issued revenue anticipation notes in any of the last ten fiscal years.

CONTRACTS

Municipal contracts are generally limited to currently available appropriations. A city or town has authority to enter into contracts for the exercise of any of its corporate powers for any period of time deemed to serve its best interests, but generally only when funds are available for the first fiscal year; obligations for succeeding fiscal years generally will be expressly subject to availability and appropriation of funds. Municipalities have specific authority in relatively few cases to enter long-term contractual obligations that are not subject to annual appropriation, including contracts for refuse disposal and sewage treatment and disposal. Municipalities may also enter into long-term contracts in aid of housing and renewal projects. There may be implied authority to make other long-term contracts required to carry out authorized municipal functions, such as contracts to purchase water from private water companies.

Municipal contracts relating to solid waste disposal facilities may contain provisions requiring the delivery of minimum amounts of waste and payments based thereon and requiring payments in certain circumstances without regard to the operational status of the facilities.

^{(2) &}lt;u>Principal amount of \$8,241,080 of currently outstanding bonds and the interest thereon has been exempted from the Provisions of Proposition 2½.</u> Principal totaling \$621,680 and the interest thereon is self-supporting.

Municipal electric departments have statutory power to enter into long-term contracts for joint ownership and operation of generating and transmission facilities and for the purchase or sale of capacity, including contracts requiring payments without regard to the operational status of the facilities.

Pursuant to the Home Rule Amendment to the Massachusetts Constitution, cities and towns may also be empowered to make other contracts and leases.

The Town has no significant contractual obligations.

OVERLAPPING DEBT (1)

The following table sets forth the portion of overlapping debt assessed to the Town as of December 31, 2014:

	Outstanding	Authorized <u>Unissued</u>	Estimated Share of the Town	Assessment for Operations and Debt Service FY 2015
Berkshire Hills Regional School				
District (2)	\$14,195,000	\$0	70.19%	\$12,613,163
Berkshire Regional Transit Authority (3)	0	0	7.9%	\$ 62,237

⁽¹⁾ Principal amount only. Excludes temporary loans in anticipation of revenue. Omits debt of the Commonwealth.

The Berkshire Hills Regional School District completed a \$28,900,000 school construction project in 2005, consisting of new elementary and middle schools, and issued bonds for the project dated January 1, 2004. The Town's assessment to pay its share of the school district's debt service for this purpose has been excluded by the Town from the limits of Proposition 2½. The District recently refunded these bonds; the Town's annual assessment from the District will first reflect the refunding savings in fiscal 2015.

RETIREMENT PLAN

The Massachusetts General Laws provide for the establishment of contributory retirement systems for state employees, for teachers and for county, city and town employees other than teachers. Teachers are assigned to a separate statewide teachers' system and not to the city and town systems. For all employees other than teachers, this law is subject to acceptance in each city and town. Substantially all employees of an accepting city or town are covered. If a town has a population of less than 10,000 when it accepts the statute, its non-teacher employees participate through the county system and its share of the county cost is proportionate to the aggregate annual rate of regular compensation of its covered employees. In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937 and their dependents. The Public Employee Retirement Administration Commission ("PERAC") provides oversight and guidance for and regulates all state and local retirement systems.

⁽²⁾ Source: Berkshire Hills Regional School District. Debt is as of December 31, 2014. The shares of the member municipalities vary from year to year according to pupil enrollment. The share shown here has been estimated by the District based on present circumstances, which are subject to change. The other members of the District are the Towns of Stockbridge and West Stockbridge. In fiscal 2015, the District expects to receive \$1,120,934 from the MSBA towards the approved project cost of the District's recent school construction project. Approximately 70 percent of the cost of the debt service on the related bonds will be assessed to the Town, less the Town's allocable share of any such expected reimbursements. The Town has exempted its share of such debt service from the tax limitations of Proposition 2½.

⁽³⁾ Source: Berkshire Regional Transit Authority, as of December 31, 2014. Assessment and estimated share of the Town are estimated figures provided by the Berkshire Regional Transit Authority.

The obligations of a city or town, whether direct or through a county system, are contractual legal obligations and are required to be included in the annual tax levy. If a city or town, or the county system of which it is a member, has not established a retirement system funding schedule as described below, the city or town is required to provide for the payment of the portion of its current pension obligations which is not otherwise covered by employee contributions and investment income. "Excess earnings," or earnings on individual employees' retirement accounts in excess of a predetermined rate, are required to be set aside in a pension reserve fund for future, not current, pension liabilities. Cities and towns may voluntarily appropriate to their system's pension reserve fund in any given year up to five percent of the preceding year's tax levy. The aggregate amount in the fund may not exceed ten percent of the equalized valuation of the city or town.

If a city or town, or each member city and town of a county retirement system, has accepted the applicable law, it is required to annually appropriate an amount sufficient to pay not only its current pension obligations, but also a portion of its future pension liability. The portion of each such annual payment allocable to future pension obligations is required to be deposited in the pension reserve fund. The amount of the annual city or town appropriation for each such system is prescribed by a retirement system funding schedule which is periodically reviewed and approved by PERAC. Each system's retirement funding schedule is designed to reduce the unfunded actuarial pension liability of the system to zero by not later than June 30, 2030, with annual increases in the scheduled payment amounts of not more than 4.5 percent. The funding schedule must provide that payment in any year of the schedule is not less than 95 percent of the amount appropriated in the previous fiscal year. City, town and county systems which have an approved retirement funding schedule receive annual pension funding grants from the Commonwealth for the first 16 years of such funding schedule. Pursuant to recent legislation, a system (other than the state employees' retirement system and the teachers' retirement system) which conducts an actuarial valuation as of January 1, 2009, or later, may establish a revised schedule which reduces the unfunded actuarial liability to zero by not later than June 30, 2040, subject to certain conditions. If the schedule is so extended under such provisions and a later updated valuation allows for the development of a revised schedule with reduced payments, the revised schedule shall be adjusted to provide that the appropriation for each year shall not be less than that for such year under the prior schedule, thus providing for a shorter schedule rather than reduced payments. The Berkshire Regional Retirement System ("BRRS"), of which the Town is a member, is currently on a schedule to fully amortize the unfunded liability by fiscal 2025.

City, town and county systems may choose to participate in the Pension Reserves Investment Trust Fund (the "PRIT Fund"), which receives additional state funds to offset future pension costs of participating state and local systems. If a local system participates in the PRIT Fund, it must transfer ownership and control of all assets of its system to the Pension Reserves Investment Management Board, which manages the investment and reinvestment of the PRIT Fund. Cities and towns with systems participating in the PRIT Fund continue to be obligated to fund their pension obligations in the manner described above. The additional state appropriations to offset future pension liabilities of state and local systems participating in the PRIT Fund are required to total at least 1.3 percent of state payroll. Such additional state appropriations are deposited in the PRIT Fund and shared by all participating systems in proportion to their interests in the assets of the PRIT Fund as of July 1 for each fiscal year.

Cost-of-living increases for each local retirement system may be granted and funded only by the local system, and only if it has established a funding schedule. Those statutory provisions are subject to acceptance by the local retirement board and approval by the local legislative body, which acceptance may not be revoked.

In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937 and their dependents. The Town has no such non-contributory system.

The Town participates in the BRRS, the contributory retirement system of the former Berkshire County. The annual contributions of the Town to the BRRS for the most recent fiscal years and the amount budgeted for fiscal 2015 are as follows:

Fiscal Year	Amount
2015 (budgeted)	\$688,658
2014	664,341
2013	658,047
2012	586,847
2011	565,411

As of January 1, 2013, the BRRS had assets valued at \$155,094,412 to support an actuarial accrued liability of \$199,926,528, leaving an estimated unfunded actuarial liability in the amount of \$44,832,116. Thus, the BRRS is approximately 77.6 percent funded. The assumed investment rate of return was 7.75 percent. The valuation was performed by PERAC.

There is no separate valuation of the Town's share of the liability currently available. The Town of Great Barrington's payment to the system in fiscal year 2015 was 8.61 percent of the total payments to be made to the BRRS for that fiscal year.

Cost-of-living increases for each local retirement system may be granted and funded only by the local system, and only if it has established a funding schedule. Those statutory provisions are subject to acceptance by the local retirement board and approved by the local legislative body, which acceptance may not be revoked.

The foregoing data do not include the retirement system costs or liabilities attributable to employees of the county or the retirement system costs or liabilities of any other entity of which the Town is a constituent part.

In addition to the assets attributed to the Town held by the BRRS, the Town has funded a Pension Reserve Trust Fund. The balance in that fund as of June 30, 2014, was \$973,009 (of which \$100,000 was appropriated for use as a portion of the payment due to the BRRS for fiscal 2015).

OTHER POST-EMPLOYMENT BENEFITS

In addition to pension benefits, cities and towns may provide retired employees with payments for a portion of their health care and life insurance benefits. These benefit payments are generally provided on a pay-as-you-go basis. In 2006, the Town adopted Massachusetts General Laws, Chapter 32B, Section 18 which requires all retirees and their spouses, once eligible, to be enrolled in Medicare extension plans.

The Governmental Accounting Standards Board ("GASB") Statement Nos. 43 and 45 require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These accounting standards do not require pre-funding such benefits, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-as-you-go basis and will result in larger yearly cost and liability accruals than if such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims. Cities and towns with general legal authority may establish a trust fund for the purpose of pre-funding other post-employment benefits liability in the same manner as traditional pension benefits.

The Berkshire Region Group Purchasing Program, the group health insurance purchaser for member communities in Berkshire County, contracted with The Segal Group to prepare a valuation and review of the

Other Post Employment Benefits of its members as of June 30, 2012. The actuarial accrued liability for the Town, assuming pay-as-you-go funding of the benefits provided and at an assumed investment earnings rate of 4.50 percent, was \$9,101,024. The Annual Required Contribution was \$791,351.

PROPERTY TAXATION

Tax Rate and Valuation - General. Property is classified for the purpose of taxation according to its use. The legislature has in substance created three classes of taxable property: (1) residential real property, (2) open space land, and (3) all other (commercial, industrial and personal property). Within limits, cities and towns are given the option of determining the share of the annual levy to be borne by each of the three categories. The share required to be borne by residential real property is at least 50 per cent of its share of the total taxable valuation; the effective rate for open space must be at least 75 per cent of the effective rate for residential real property; and the share of commercial, industrial and personal property must not exceed 175 per cent of their share of the total valuation. A city or town may also exempt up to 20 per cent of the valuation of residential real property (where used as the taxpayer's principal residence) and up to 10 percent of the valuation of commercial real property (where occupied by certain small businesses). Property may not be classified in a city or town until the State Commissioner of Revenue certifies that all property in the city or town has been assessed at its fair cash value. Such certification must take place every three years, or pursuant to a revised schedule as may be issued by the Commissioner.

Related statutes provide that certain forest land, agricultural or horticultural land (assessed at the value it has for these purposes) and recreational land (assessed on the basis of its use at a maximum of 25 percent of its fair cash value) are all to be taxed at the rate applicable to commercial property. Land classified as forest land is valued for this purpose at five percent of fair cash value but not less than ten dollars per acre.

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes a redetermination of the fair cash value of the taxable property in each municipality. This is known as the "equalized valuation". See "Debt Limits" herein.

VALUATIONS

The following shows the assessed and equalized valuations for the current and most recent fiscal years:

	For Fiscal Year							
	<u>2015</u>	<u>2014</u>	<u>2013</u> (1)	<u>2012</u>	<u>2011</u>			
Real Property	\$1,330,607,590	\$1,282,735,029	\$1,323,945,906	\$1,314,227,027	\$1,355,182,074			
Personal Property	39,891,544	39,644,216	36,937,621	37,394,783	36,838,772			
Total (2)	<u>\$1,370,499,134</u>	<u>\$1,322,379,245</u>	<u>\$1,360,883,527</u>	<u>\$1,351,621,810</u>	<u>\$1,392,020,846</u>			
Equalized Value (3) Percent of Total Assess		\$1,387,355,100	\$1,387,355,100	\$1,490,513,900	\$1,490,513,900			
to Equalized Valuation		95.3%	98.1%	90.7%	93.4%			

⁽¹⁾ Revaluation years.

The following table shows the breakdown of the total assessed valuation for fiscal years 2015, 2014 and 2013 by classification:

⁽²⁾ As of January 1, 2014, 2013, 2012, 2011, and 2010 respectively.

⁽³⁾ Based on equalized valuation in effect for each year.

	2015 Assessed	% Of	2014 Assessed	% Of	2013 Assessed	% Of
<u>Class</u>	Valuation	Total	Valuation	Total	Valuation	Total
Residential	\$1,078,780,208	78.7%	\$1,036,208,286	78.4%	\$1,078,673,891	79.3%
Commercial	241,102,060	17.6	236,020,636	17.8	235,289,215	17.3
Industrial	10,725,322	0.8	10,506,107	0.8	9,982,800	0.7
Personal	39,891,544	2.9	39,644,216	3.0	36,937,621	2.7
Total	\$1,370,499,134	100.0%	\$1,322,379,245	100.0%	\$1,360,883,527	100.0%

TAX RATES

The following shows the actual tax rates per \$1,000 of assessed valuation and the estimated full value rate based on the equalized valuations for the current and most recent fiscal years:

Fiscal	Actual	Full Value
Year	Tax Rate	Rate
2015	\$13.72	\$13.55
2014	13.56	12.92
2013	13.14	12.89
2012	13.12	11.90
2011	12.16	11.83

LARGEST TAXPAYERS (1)

The following is a list of the largest taxpayers of the Town for fiscal 2015:

		Assessed	Amount	Percent
<u>Taxpayer</u>	<u>Purpose</u>	<u>Value</u>	of Tax	of total
Big Y Foods	Retail Center	\$11,550,280	\$158,470	0.84%
Massachusetts Electric Company	Utility	9,853,100	135,185	0.72
Stockbridge Road Realty LLC	Realty	9,548,350	131,003	0.70
Kimco of Great Barrington 609 Inc.	Retail Center	9,409,000	129,091	0.68
Berkshire Bank	Financial Institution	7,764,600	106,530	0.57
Educational Consultants	Private School	7,657,600	105,062	0.56
Butternut Basin	Ski Resort	6,252,750	85,788	0.46
KSNS Stockbridge Rd Realty Trust	Realty	5,583,350	76,604	0.41
Individual	Private Residence	5,224,456	71,680	0.38
Beech Tree Apartments	Apartment Complex	5,215,300	71,554	0.38
Total		<u>\$78,058,786</u>	<u>\$1,070,967</u>	<u>5.70%</u>

⁽¹⁾ All of the largest taxpayers listed above are current on their real estate and personal property taxes.

TAX LEVIES

Levy-General. The principal tax of Massachusetts cities and towns is the tax on real and personal property. The amount to be levied in each year is the amount appropriated or required by law to be raised for municipal expenditures less estimated receipts from other sources and less appropriations voted from funds on hand. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "Tax Limitations" herein. As to the inclusion of debt service and final judgments, see "Security and Remedies" herein.

The estimated receipts for a fiscal year from sources other than the property tax may not exceed the actual receipts during the preceding fiscal year from the same sources unless approved by the State Commissioner of Revenue. Excepting special funds the use of which is otherwise provided for by law, the deduction for appropriations voted from funds on hand for a fiscal year cannot exceed the "free cash" as of the beginning of the prior fiscal year as certified by the State Director of Accounts plus up to nine months' collections and receipts on account of earlier years' taxes after that date. Subject to certain adjustments, free cash is surplus revenue less uncollected overdue property taxes from earlier years.

Although an allowance is made in the tax levy for abatements (see "Abatements and Overlay" herein) no reserve is generally provided for uncollectible real property taxes. Since some of the levy is inevitably not collected, this creates a cash deficiency which may or may not be offset by other items (see "Taxation to Meet Deficits" herein).

Taxation to Meet Deficits. As noted elsewhere (see "Abatements and Overlay" herein) overlay deficits, i.e. tax abatements in excess of the overlay included in the tax levy to cover abatements, are required to be added to the next tax levy. It is generally understood that revenue deficits, i.e. those resulting from non-property tax revenues being less than anticipated, are also required to be added to the tax levy (at least to the extent not covered by surplus revenue).

Amounts lawfully expended since the prior tax levy and not included therein are also required to be included in the annual tax levy. The circumstances under which this can arise are limited since municipal departments are generally prohibited from incurring liabilities in excess of appropriations except for major disasters, mandated items, contracts in aid of housing and renewal projects and other long-term contracts. In addition, utilities must be paid at established rates and certain established salaries, e.g. civil service, must legally be paid for work actually performed, whether or not covered by appropriations.

Cities and towns are authorized to appropriate sums, and thus to levy taxes, to cover deficits arising from other causes, such as "free cash" deficits arising from a failure to collect taxes. This is not generally understood, however, and it has not been the practice to levy taxes to cover free cash deficits. Except to the extent that such deficits have been reduced or eliminated by subsequent collections of uncollected taxes (including sales of tax titles and tax possessions), lapsed appropriations, non-property tax revenues in excess of estimates, other miscellaneous items or funding loans authorized by special act, they remain in existence.

Tax Limitations. Chapter 59, Section 21C of the General Laws, also known as "Proposition 2½", imposes two separate limits on the annual tax levy of a city or town.

The primary limitation is that the tax levy cannot exceed $2\frac{1}{2}$ percent of the full and fair cash value. If a city or town exceeds the primary limitation, it must reduce its tax levy by at least 15 percent annually until it is in compliance, provided that the reduction can be reduced in any year to not less than $7\frac{1}{2}$ percent by majority vote of the voters, or to less than $7\frac{1}{2}$ percent by two-thirds vote of the voters.

For cities and towns at or below the primary limit, a secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than $2\frac{1}{2}$ percent, subject to exceptions for property added to the tax rolls or property which has had an increase, other than as part of a general revaluation, in its assessed valuation over the prior year's valuation.

This "growth" limit on the tax levy may be exceeded in any year by a majority vote of the voters, but an increase in the secondary or growth limit under this procedure does not permit a tax levy in excess of the primary limitation, since the two limitations apply independently. In addition, if the voters vote to approve taxes in excess of the "growth" limit for the purpose of funding a stabilization fund, such increased amount may only be taken into account for purposes of calculating the maximum levy limit in each subsequent year if the board of selectmen of a town or the city council of a city votes by a two-thirds vote to appropriate such increased amount in such subsequent year to the stabilization fund. The applicable tax limits may also be reduced in any year by a majority of the voters.

The State Commissioner of Revenue may adjust any tax limit "to counterbalance the effects of extraordinary, non-recurring events which occurred during the base year".

The statute further provides that the voters may exclude from the taxes subject to the tax limits and from the calculations of the maximum tax levy (a) the amount required to pay debt service on bonds and notes issued before November 4, 1980, if the exclusion is approved by a majority vote of the voters, and (b) the amount required to pay debt service on any specific subsequent issue for which similar approval is obtained. Even with voter approval, the holders of the obligations for which unlimited taxes may be assessed do not have a statutory priority or security interest in the portion of the tax levy attributable to such obligations.

As previously noted, the Town has voted to exclude the debt service on \$8,241,080 of currently outstanding bonds from the limitations of Proposition 2½, subject to the provisions of Chapter 44, Section 20, of the General Laws.

It should be noted that Massachusetts General Laws Chapter 44, Section 20 requires that the taxes excluded from the levy limit to pay debt service on any such bonds and notes be calculated based on the true interest cost of the issue. Accordingly, the Department of Revenue limits the amount of taxes which may be levied in each year to pay debt service on any such bonds and notes to the amount of such debt service, less a pro rata portion of any original issue premium received by the city or town that was not applied to pay costs of issuance. Voters may also exclude from the Proposition 2½ limits the amount required to pay specified capital outlay expenditures. In addition, the city council of a city, with the approval of the mayor if required, or the board of selectmen or the town council of a town may vote to exclude from the Proposition 2½ limits taxes raised in lieu of sewer or water charges to pay debt service on bonds or notes issued by the municipality (or by an independent authority, commission or district) for water or sewer purposes, provided that the municipality's sewer or water charges are reduced accordingly.

In addition, Proposition 2½ limits the annual increase in the total assessments on cities and towns by any county, district, authority, the Commonwealth or any other governmental entity (except regional school districts, the MWRA, and certain districts for which special legislation provides otherwise) to the sum of (a) 2½ percent of the prior year's assessments and (b) "any increases in costs, charges or fees for services customarily provided locally or for services subscribed to at local option". Regional water districts, regional sewerage districts and regional veteran's districts may exceed these limitations under statutory procedures requiring a two-thirds vote of the district's governing body and either approval of the local appropriating authorities (by two-thirds vote in districts with more than two members or by majority vote in two-member districts) or approval of the registered voters in a local election (in the case of two-member districts). Under Proposition 2½ any State law to take effect on or after January 1, 1981 imposing a direct service or cost obligation on a city or town will become effective only if accepted or voluntarily funded by the city or town or if State funding is

provided. Similarly, State rules or regulations imposing additional costs on a city or town or laws granting or increasing local tax exemptions are to take effect only if adequate State appropriations are provided. These statutory provisions do not apply to costs resulting from judicial decisions.

Pledged Taxes. Taxes on certain property in designated development districts may be pledged for the payment of costs of economic development projects within such districts and may therefore be unavailable for other municipal purposes.

Initiative Petitions. Various other proposals have been made in recent years for legislative amendments to the Massachusetts Constitution to impose limits on state and local taxes. To be adopted such amendments must be approved by two successive legislatures and then by the voters at a state election.

CALCULATION OF TAX LEVIES AND LEVY LIMITS

The following table shows the calculation of the tax levies for the current and most recent fiscal years:

_	For Fiscal Year (000 omitted)					
_	<u>2015</u>	<u>2014</u>	<u>2013</u>	2012	2011	
Gross Amount to be Raised:						
Appropriations	\$26,078	\$24,619	\$24,143	\$23,677	\$22,993	
Other Local Expenditures	158	448	13	125	89	
State and County Charges	70	71	69	77	72	
Overlay Reserve	<u>157</u>	168	<u> 161</u>	<u>166</u>	152	
Total Gross Amount to be Raised	26,463	<u>25,306</u>	24,386	<u>24,045</u>	23,306	
Less Estimated Receipts & Other Revenue						
Estimated Receipts from State	1,002	1,002	976	901	932	
Estimated Receipts – Local	4,251	3,482	3,075	2,966	2,843	
Available Funds Appropriated:						
Free Cash	0	415	0	0	0	
Other Available Funds	100	118	214	382	390	
Free Cash & Other Revenue Used						
to Reduce the Tax Rate	2,308	2,357	2,239	2,064	2,214	
Total Estimated Receipts & Revenue	7,660	7,375	6,504	6,312	6,379	
Net Amount to Be Raised (Tax Levy)	<u>\$18,803</u>	<u>\$17,931</u>	<u>\$17,882</u>	<u>\$17,733</u>	<u>\$16,927</u>	

The following table shows the calculation of levy limits for the current and most recent fiscal years.

	For Fiscal Year (000 omitted)				
	2015	<u>2014</u>	<u>2013</u>	<u>2012</u>	2011
Primary Levy Limit (1)	\$34,262	\$33,059	\$34,022	\$33,791	\$34,801
Prior Fiscal Year Levy Limit	18,415	17,718	17,071	16,530	15,975
2.5% Levy Growth	460	443	427	413	400
New Growth (2)	251	254	220	128	155
Overrides	0	0	0	0	0
Growth Levy Limit	19,126	18,415	17,718	17,071	16,530
Debt Exclusions	1,366	1,284	1,372	1,500	1,451
Capital Expenditure Exclusions	0	0	0	0	0
Tax Levy Limit	20,492	19,699	19,090	18,571	17,981
Tax Levy	18,803	17,931	17,882	17,733	16,927
Unused Levy Capacity (3)	\$ 1,689	\$ 1,768	<u>\$ 1,208</u>	<u>\$ 838</u>	\$ 1,054
Unused Primary Levy Capacity (4)	<u>\$15,136</u>	<u>\$14,645</u>	<u>\$16,304</u>	<u>\$16,719</u>	<u>\$18,270</u>

^{(1) 2.5%} of assessed valuation.

TAX COLLECTIONS AND ABATEMENTS

Payment Dates. The Town has accepted a statute permitting quarterly tax payments. Under that statute, preliminary tax payments are due on August 1 and November 1 with payment of the actual tax bill (after credit is given for the preliminary payments) in installments on November 1 and May 1 if actual tax bills are mailed by December 31. Interest accrued on delinquent taxes at the rate of 14 percent per annum.

Lien. Real property (land and buildings) is subject to a lien for the taxes assessed upon it, subject to any paramount federal lien and subject to bankruptcy and insolvency laws. (In addition, real property is subject to a lien for certain unpaid municipal charges or fees.) If the property has been transferred, an unenforced lien expires on the fourth December 31 after the end of the fiscal year to which the tax relates. If the property has not been transferred by the fourth December 31, an unenforced lien expires upon a later transfer of the property. Provision is made, however, for continuation of the lien where it could not be enforced because of a legal impediment.

Personal Liability. The persons against whom real or personal property taxes are assessed are personally liable for the tax (subject to bankruptcy and insolvency laws). In the case of real property, this personal liability is effectively extinguished by sale or taking of the property as described in "Taking and Sale" herein.

⁽²⁾ Allowed increase for new valuations - certified by the Department of Revenue.

⁽³⁾ Tax Levy Limit less Tax Levy. The additional amount which may be levied without voter approval.

⁽⁴⁾ Primary Levy Limit less Growth Levy Limit.

The following shows the total tax levy, the reserve for abatements, the net levy and the percents collected during each fiscal year and as of a more recent date for the most recent fiscal years:

		F	<u> Fiscal Year</u>	r	
	2015	<u>2014</u>	<u>2013</u>	2012	2011
Total Tax Levy	\$18,803,248	\$17,931,463	\$17,882,010	\$17,733,278	\$16,926,973
Overlay Reserve for Abatements	157,046	167,779	160,683	166,031	151,907
Net Tax Levy (1)	<u>\$18,646,203</u>	\$17,763,683	\$17,721,327	<u>\$17,567,247</u>	<u>\$16,775,067</u>
Amount Collected During					
Fiscal Year Payable (2)	n.a.	\$17,077,373	\$16,964,326	\$17,007,370	\$16,126,509
Percent of Net Tax Levy	n.a.	96.1%	95.7%	96.8%	96.1%
Amount Collected					
Through 12/31/14 (2)	\$ 9,097,944	\$17,516,477	\$17,624,345	\$17,430,073	\$16,462,147
Percent of Net Tax Levy	48.8%	98.6%	99.5%	99.2%	98.1%

⁽¹⁾ Net after deduction of overlay reserve for abatements.

Abatements and Overlay. A city or town is authorized to increase each tax levy by an amount approved by the State Commissioner of Revenue as an "overlay" to provide for tax abatements. If abatements are granted in excess of the applicable overlay, the excess is required to be added to the next tax levy.

Abatements are granted where exempt real or personal property has been assessed or where taxable real or personal property has been overvalued or disproportionately valued. The assessors may also abate uncollectible personal property taxes. They may abate real and personal property taxes on broad grounds (including inability to pay) with the approval of the State Commissioner of Revenue. But uncollected real property taxes are ordinarily not written off until they become municipal "tax titles" by purchase at the public sale or by taking, at which time the tax is written off in full by reserving the amount of the tax and charging surplus. The following shows the abatements granted during the most recent fiscal year as well as through a more recent date for the most recent fiscal years:

			<u>For Fiscal Yea</u>	ır	
	2015	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Tax Levy	\$18,803,248	\$17,931,463	\$17,882,010	\$17,733,278	\$16,926,973
Overlay Reserve for Abatements	157,046	167,779	160,683	166,031	151,907
Percent of Tax Levy	0.8%	0.9%	0.9%	0.9%	0.9%
Abatements Granted:					
During Fiscal Year of Levy	n.a.	\$122,018	\$104,287	\$102,901	\$126,617
Through 12/31/14	\$100,777	\$122,044	\$105,733	\$106,237	\$162,954

Taking and Sale. Massachusetts law permits a municipality either to sell by public sale (at which the municipality may become the purchaser) or to take real property for nonpayment of taxes. In either case the property owner can redeem the property by paying the unpaid taxes, with interest and other charges, but if the right of redemption is not exercised within six months (which may be extended an additional year in the case of certain installment payments), it can be foreclosed by petition to the Land Court. Upon foreclosure, a tax title purchased or taken by the municipality becomes a "tax possession" and may be held and disposed of in the same manner as other land held for municipal purposes.

Sales of Tax Receivables. Cities and town are authorized to sell delinquent property tax receivables by public sale or auction either individually or in bulk.

⁽²⁾ Actual collections net of refunds. Does not include abatements, proceeds of tax titles or tax possessions attributed to such levy or other non-cash credits.

TOWN FINANCES

The annual appropriations of the Town are ordinarily made at the annual meeting which takes place in May. Appropriations may also be voted at special meetings. The Town has a Town Manager and a Finance Committee which submit reports and recommendations on proposed expenditures at town meetings.

Under certain circumstances and subject to certain limits and requirements, the city council of a city, upon the recommendation of the mayor, may transfer amounts appropriated for the use of one department (except for a municipal light department or a school department) to another appropriation for the same department or for the use of any other department. In a town, town meeting may at any time vote to transfer any amount previously appropriated to any other authorized use by law, and, under certain circumstances and subject to certain limits and requirements, the selectmen of a town, with the concurrence of the finance committee, may transfer amounts appropriated for the use of any department to any other appropriation for the same department or to any other department.

Water and sewer department expenditures are included in the budgets adopted by town meetings but electric and gas department funds may be appropriated by the municipal light boards. Under certain legislation any city or town which accepts the legislation may provide that the appropriation for the operating costs of any department may be offset, in whole or in part, by estimated receipts from fees charged for services provided by the department. It is assumed that this general provision does not alter the pre-existing power of an electric or gas department to appropriate its own receipts.

State and county assessments, abatements in excess of overlays, principal and interest not otherwise provided for, and final judgments are included in the tax levy whether or not included in the budget. Revenues are not required to be set forth in the budget but estimated non-tax revenues are taken into account by the assessors in fixing the tax levy. (See "Property Taxation" herein.)

BUDGET COMPARISON

The following table sets forth the budgets for fiscal years 2011 through 2015:

	<u> 2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
General Government	\$ 1,317,442	\$ 1,274,720	\$ 1,259,504	\$ 1,216,655	\$ 1,214,021
Public Safety	2,036,943	1,933,122	1,870,682	1,809,154	1,781,333
Public Health	75,513	73,901	72,641	71,555	69,643
Public Works	1,992,957	1,978,431	1,992,967	1,997,806	1,946,521
Education	12,613,163	12,053,039	11,598,719	11,313,439	10,947,474
Libraries	496,585	488,345	490,196	467,366	460,349
Parks and Recreation	74,000	73,500	73,700	74,200	75,000
Veterans	197,131	128,505	113,641	90,521	51,720
Miscellaneous	7,433	7,433	7,433	7,433	7,433
Debt and Interest	1,767,380	1,624,100	1,824,100	1,824,100	1,764,524
Insurance	1,825,369	1,825,469	1,825,469	1,865,469	1,780,836
Retirement	743,658	714,341	703,047	640,608	606,611
Council on Aging	151,762	129,363	130,729	111,444	107,671
Capital	1,484,280	3,842,100	5,646,000	1,927,000	1,188,000
Funds Transfers	0	30,500	30,500	30,500	30,500
Human Services	25,314	26,300	26,300	30,940	31,600
Total	<u>\$24,808,930</u>	\$26,203,169	<u>\$27,665,628</u>	\$23,478,190	\$22,063,236
CTATE AID					

STATE AID

In addition to grants for specified capital purposes (some of which are payable over the life of the bonds issued for the projects), the Commonwealth provides financial assistance to cities and towns for current purposes. Payments to cities and towns are derived primarily from a percentage of the State's personal income, sales and use and corporate excise tax receipts, together with the net receipts from the State Lottery. A municipality's state aid entitlement is based on a number of different formulas, of which the "schools" and "lottery" formulas are the most important. Both of the major formulas tend to provide more state aid to poorer communities. None of the programs have a termination date under existing law, and while a formula might indicate that a particular amount of state aid is owed, the amount of state aid actually paid is limited to the amount appropriated by the state legislature. The state annually estimates state aid, but the actual state aid payments may vary from the estimate.

The following table shows the actual receipts in each of the most recent fiscal years and the amount budgeted to be received in fiscal 2015:

Fiscal Year	Total State Aid
2015 (budgeted)	\$989,784
2014	956,661
2013	898,225
2012	911,642
2011	922,856

STATE SCHOOL BUILDING ASSISTANCE PROGRAM

Under its school building assistance program, The Commonwealth of Massachusetts provides grants to cities, towns and regional school districts for school construction projects. Until July 26, 2004, the State Board of Education was responsible for approving grants for school projects and otherwise administering the program. Grant amounts ranged from 50% to 90% of approved project costs. Municipalities generally issued bonds to finance the entire project cost, and the Commonwealth disbursed the grants in equal annual installments over the term of the related bonds. Approved project costs included the interest expense incurred on debt issued by a municipality to finance the school project. In recent years, demand for school building assistance grants far exceeded available funds. As of July 1, 2004, a total of 425 projects for which completed grant applications had been submitted were still on the Department of Education's project priority list awaiting approval of a grant.

Pursuant to legislation which became effective on July 26, 2004, the state legislature created the Massachusetts School Building Authority (the "Authority") to finance and administer the school building assistance program. The Authority has assumed all powers and obligations of the Board of Education with respect to the program. In addition to certain other amounts, the legislation dedicates a portion of Commonwealth sales tax receipts to the Authority to finance the program.

Projects previously approved for grants by the State Board of Education are entitled to receive grant payments from the Authority based on the approved project cost and reimbursement rate applicable under the prior law. The Authority has paid and is expected to continue to pay the remaining amounts of the grants for such projects either in annual installments to reimburse debt service on bonds issued by the municipalities to finance such projects, or as lump sum payments to contribute to the defeasance of such bonds.

Projects on the priority waiting list as of July 1, 2004 are also entitled to receive grant payments from the Authority based on the eligible project costs and reimbursement rates applicable under the prior law. With limited exceptions, the Authority is required to fund the grants for such projects in the order in which they

appear on the waiting list. The Authority expects to pay grants for all of the projects on the priority waiting list by the end of fiscal year 2008. Grants for any such projects that have been completed or substantially completed have been paid and are expected to continue to be paid by the Authority in lump sum payments, thereby eliminating the need for the Authority to reimburse interest expenses that would otherwise be incurred by the municipalities to permanently finance the Authority's share of such project costs. Interest on debt issued by municipalities prior to July 1, 2004 to finance such project costs, and interest on temporary debt until receipt of the grant, is included in the approved costs of such projects. Grants for any such projects that have not yet commenced or that are underway have been and are expected to continue to be paid by the Authority as project costs are incurred by the municipality pursuant to a project funding agreement between the Authority and the municipality, eliminating the need for the municipality to borrow even on a temporary basis to finance the Authority's share of the project costs in most cases.

The maximum reimbursement rate for new project grant applications submitted to the Authority on or after July 1, 2007, is 80% of approved project costs. The Authority promulgated new regulations with respect to the application and approval process for projects submitted after July 1, 2007. The Authority expects to pay grants for such projects as project costs are incurred pursuant to project funding agreements between the Authority and the municipalities. None of the interest expense incurred on debt issued by municipalities to finance their portion of the costs of new projects will be included in the approved project costs eligible for reimbursement.

COMMUNITY PRESERVATION ACT

The Massachusetts Community Preservation Act (the "CPA" or the "Community Preservation Act") permits cities and towns that accept its provisions to levy a surcharge on its real property tax levy, dedicate revenue (other than state or federal funds), and to receive state matching funds for (i) the acquisition, creation, preservation, rehabilitation and restoration of land for recreational use, open space, and affordable housing and (ii) the acquisition, preservation, rehabilitation and restoration of historic resources. The provisions of the CPA must be accepted by the voters of the city or town at an election after such provisions have first been accepted by either a vote of the legislative body of the city or town or an initiative petition signed by 5% of its registered voters.

A city or town may approve a surcharge of up to 3% (but not less than 1% under certain circumstances) and may make an additional commitment of funds by dedicating revenue other than state or federal funds, provided that the total funds collected do no exceed 3% of the real property tax levy, less any exemptions adopted (such as an exemption for low-income individuals and families and for low and moderate-income senior citizens, an exemption for \$100,000 of the value of each taxable parcel of residential real property or \$100,000 of the value of each taxable parcel of class three, commercial property, and class four, industrial property as defined in Chapter 59, Section 2A of the General Laws, and an exemption for commercial and industrial properties in cities and towns with classified tax rates). In the event that the municipality shall no longer dedicate all or part of the additional funds to community preservation, the surcharge on the real property tax levy of not less than 1% shall remain in effect, provided that any such change must be approved pursuant to the same process as acceptance of the CPA. The surcharge is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2½ (see "Tax Limitations" under "PROPERTY TAXATION" above). A city or town may revoke its acceptance of the provisions of the CPA at any time after 5 years from the date of such acceptance and may change the amount of the surcharge or the exemptions to the surcharge at any time, including reducing the surcharge to 1% and committing additional municipal funds as outlined above, provided that any such revocation or change must be approved pursuant to the same process as acceptance of the CPA.

Any city or town that accepts the provisions of the CPA will receive annual state matching grants to supplement amounts raised by its surcharge and dedication of revenue. The state matching funds are raised from certain

recording and filing fees of the registers of deeds. Those amounts are deposited into a state trust fund and are distributed to cities and towns that have accepted the provisions of the CPA, which distributions are not subject to annual appropriation by the state legislature. The amount distributed to each city and town is based on a statutory formula and the total state distribution made to any city or town may not exceed 100% of the amount raised locally by the surcharge on the real property tax levy.

The amounts raised by the surcharge on taxes, the dedication of revenue and received in state matching funds are required to be deposited in a dedicated community preservation fund. Each city or town that accepts the provisions of the CPA is required to establish a community preservation committee to study the community preservation needs of the community and to make recommendations to the legislative body of the city or town regarding the community preservation projects that should be funded from the community preservation fund. Upon the recommendations of the committee, the legislative body of the city or town may appropriate amounts from the fund for permitted community preservation purposes or may reserve amounts for spending in future fiscal years, provided that at least 10% of the total annual revenues to the fund must be spent or set aside for open space purposes, 10% for historic resource purposes and 10% for affordable housing purposes.

The CPA authorizes cities and towns that accept its provisions to issue bonds and notes in anticipation of the receipt of surcharge and dedicated revenues to finance community preservation projects approved under the provisions of the CPA. Bonds and notes issued under the CPA are general obligations of the city or town and are payable from amounts on deposit in the community preservation fund. In the event that a city or town revokes its acceptance of the provisions of the CPA, the surcharge shall remain in effect until all contractual obligations incurred by the city or town prior to such revocation, including the payment of bonds or notes issued under the CPA, have been fully discharged.

The Town voted to accept the Community Preservation Act in May 2012, effective July 1, 2013. The Town approved a 3.00 percent CPA surcharge and exempted low income housing, lower and moderate income senior housing, and \$100,000 of each taxable residential parcel. The balance in the CPA fund as of June 30, 2014, was \$379,712.

MOTOR VEHICLE EXCISE

An excise is imposed on the registration of motor vehicles (subject to exemptions) at the rate of \$25 per \$1,000 of valuation. The excise is collected by and for the benefit of the municipality in which the motor vehicle is customarily kept. Valuations are determined by a statutory formula based on manufacturer's list price and year of manufacture. Bills not paid when due bear interest at 12 percent per annum. Provision is also made, after notice to the owner, for suspension of the owner's operating license or registration by the registrar of motor vehicles. The following table shows the actual receipts in each of the most recent fiscal years and the amount budgeted to be received in fiscal 2015.

<u>Fiscal Year</u>	Receipts (1)
2015 (budgeted)	\$420,000
2014	737,111
2013	690,572
2012	676,351
2011	674,869

⁽¹⁾ Net after refunds. Includes receipts for prior years.

OTHER TAXES

Three additional sources of revenue for local governments are the room occupancy excise tax, local meals excise tax, and the aviation fuel tax. All of these taxes take effect only where accepted by individual municipalities. Under the room occupancy excise tax, local governments may tax the provision of hotel, motel, lodging house and bed and breakfast rooms at a rate not to exceed six percent of the cost of renting such rooms. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the municipality in which the rooms are located.

The local meals excise tax, effective for sales of restaurant meals on or after October 1, 2009, is a three-fourths percent tax on the gross receipts of a vendor from the sale of restaurant meals. The tax is paid by the vendor to the State Commissioner of Revenue, who in turn pays the tax to the municipality in which the meal was sold. Implementation of a meals tax of 0.75% on local meals was approved at the November 13, 2013 Special Town Meeting and it is budgeted to produce \$355,000 in revenues in Fiscal Year 2015.

The aviation fuel tax is a five percent tax (with a minimum of five cents per gallon) on the sale or use of jet fuel to or by jet aircraft. The tax is paid by the seller/user of the fuel to the Commissioner of Revenue, who in turn rebates the tax to the municipality in which the fuel being taxed was transferred into an aircraft.

The Town has voted to impose the local option room occupancy excise tax and the local option meals tax. The following table shows the amount budgeted to be received in fiscal 2015 and the actual receipts of the room occupancy tax for the most recent fiscal years:

Fiscal Year	Room Occupancy Receipts
2015 (budgeted)	\$355,000
2014	419,732
2013	406,775
2012	395,060
2011	361,832

In addition, the Town voted to impose the meals excise tax for implementation in fiscal 2011. The following table shows the amount budgeted to be received in fiscal 2015 and the actual receipts of the meals tax for the most recent fiscal years:

<u>Fiscal Year</u>	Meals Excise Taxes		
2015 (budgeted)	\$115,000		
2014	246,807		
2013	233,675		
2012	237,474		
2011	171,132		

TAX INCREMENT FINANCING FOR DEVELOPMENT DISTRICTS

Under recent legislation, cities and towns are authorized to establish development districts to encourage increased residential, industrial and commercial activity. All or a portion of the taxes on growth in assessed value in such districts may be pledged and used solely to finance economic development projects pursuant to the city or town's development program for the district. This includes pledging such "tax increments" for the payment of bonds issued to finance such projects. As a result of any such pledge, tax increments raised from new growth properties in development districts are not available for other municipal purposes. Tax increments are taken into account in

determining the total taxes assessed for the purpose of calculating the maximum permitted tax levy under Proposition $2\frac{1}{2}$.

The Town has not voted to establish any development districts.

INVESTMENTS

Investments of funds of cities and towns, except for trust funds, are generally restricted by Massachusetts General Laws Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares of SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization. MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U.S. Government obligations and highly-rated corporate securities with maturities of one year or less.

Trust funds, unless otherwise provided by the donor, may be invested in accordance with section 54 of Chapter 44, which permits a broader range of investments than section 55, including any bonds or notes that are legal investments for savings banks in the Commonwealth. The restrictions imposed by sections 54 and 55 do not apply to city and town retirement systems. (See page 30 of the audited financial statements for 2014 in Appendix B for additional information regarding the Town's investments.)

SEWER ENTERPRISE FUND

The Town manages and accounts for its wastewater collection, treatment and disposal services on an enterprise fund basis. Charges are set to cover all costs of operation and all debt service. The following presents the ending retained earnings (Free Cash) for the Sewer Enterprise Fund for the last five fiscal years for which amounts are available.

<u>Fiscal Year</u>	Retained Earnings
2014	\$2,797,980
2013	2,723,520
2012	2,034,636
2011	1,758,210
2010	1,729,354

UNDESIGNATED GENERAL FUND BALANCE AND FREE CASH

Under Massachusetts law an amount known as "free cash" is certified as of the beginning of each fiscal year by the State Bureau of Accounts and this, together with certain subsequent tax receipts, is used as the basis for subsequent appropriations from available funds, which are not required to be included in the annual tax levy. Subject to certain adjustments, free cash is surplus revenue less uncollected and overdue property taxes from prior years. The Town Accountant may certify as available for appropriation an adjusted free cash figure by adding back those uncollected and overdue property taxes which are subsequently collected between July 1 and the following March 31 of any year.

The following table sets forth the undesignated general fund balance and certified free cash for the most recent fiscal years for which amounts are available:

II----I C----I

	Unassigned General	
<u>June 30/July 1,</u>	Fund Balance	Free Cash
2014	\$3,377,448 (1)	\$2,926,075
2013	3,335,600 (1)	2,769,555
2012	3,475,232 (1)	3,403,217
2011	3,136,689 (1)	3,046,578
2010	3,006,904	2,743,137

⁽¹⁾ In fiscal 2011 and 2012, the Stabilization Fund is included in the Committed Fund Balance, not the Unassigned Fund Balance. In fiscal 2013 and 2014, it is in the Unassigned Fund Balance.

STABILIZATION FUND

The Town has maintained a Stabilization Fund for several years. Under Massachusetts statutes, funds may be appropriated from the Fund for any municipal purpose. The following table presents the balance in the fund at the end of the most recent fiscal years.

Fiscal Year	Balance
2014	\$372,249
2013	371,373
2012	450,195
2011	447,807
2010	516,656

Of the June 30, 2014, balance, \$100,000 has been appropriated for use in fiscal 2015. For fiscal 2011 and 2012, the Stabilization Fund is included in the Committed Fund Balance in the Town's audited financial statements. In fiscal 2013 and 2014, it is included in the Unassigned Fund Balance.

COLLECTIVE BARGAINING

City and town employees (other than managerial and confidential employees) are entitled to join unions and to bargain collectively on questions of wages, hours and other terms and conditions of employment. The Town has approximately 175 full and part time employees, of which approximately 23 percent belong to unions or other collective bargaining groups as follows:

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C---4--- -4

		Number	Contract
<u>Union</u>	<u>Department</u>	of People	Expiration Date
AFL-CIO	Public Works	20	June 30, 2017
AFL-CIO	Library	7	June 30, 2017
Massachusetts Coalition of	Police	14	June 30, 2017
Police, Local 350			

PHYSICAL AND ECONOMIC CHARACTERISTICS

The Town is located in southwestern Massachusetts in the southern region of the Berkshires. It is the major commercial center for the abutting communities that are located south of the Massachusetts Turnpike. It is also an active center of tourism for the region, attracting significant numbers of visitors from both the eastern portion of Massachusetts and the greater metropolitan New York City area. The Town is served by State Routes 7 and 41 and has ready access to the Massachusetts Turnpike at entrances in the Towns of West Stockbridge and Lee. The Town is the boyhood home of William Edward Burghardt DuBois (1868-1963), a historian, educator, sociologist, pioneer civil rights leader and founder of the N.A.A.C.P.

PRINCIPAL EMPLOYERS

The following are the principal employers, excluding the Town, located in the Town, and the approximate number of employees as of December 2014.

Company	Nature of Business	Approximate <u>Current Employees</u>
Butternut Ski Area and Shop	Ski facility	300 (1)
URJ Eisner Camp	Summer camp facility	300 (2)
Fairview Hospital	Hospital	270
Berkshire Hills RSD	School District	232
Berkshire Meadows	Residential care facility	180
Simon's Rock College	College	175
Price Chopper	Supermarket	150
Big Y	Supermarket	130
Fairview Commons	Nursing home	130
Brookside / ITU Campus	Educational facility	120
Kutsher's Sports Academy	Summer camp	100 (3)
Timberlyn Heights	Healthcare	90
Iredale Mineral Cosmetics	Cosmetic products	80
Berkshire Cooperative Market	Food store	70
K-mart	Retail store	53

⁽¹⁾ Winter season employees; summer employment is approximately 25.

⁽²⁾ Summer season employees.

⁽³⁾ Summer season employees; winter employment is approximately 5. As estimated by the Town.

EMPLOYMENT AND PAYROLLS

		Calendar Year Average					
	2013	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009		
Construction & Natural Resources	137	132	129	139	156		
Manufacturing	197	194	188	200	269		
Trade, Transportation & Utilities	1,295	1,262	1,274	1,255	1,162		
Financial Activities	132	135	140	145	160		
Professional & Business Services	259	283	266	260	269		
Education & Health Services	1,838	1,723	1,712	1,697	1,625		
Leisure & Hospitality	558	518	494	642	625		
Information & Other Services	330	373	365	393	410		
Public Administration	<u>100</u>	94	<u>93</u>	89	<u>87</u>		
Total Employment	5,091	4,930	4,887	4,842	4,922		
Number of Establishments	493	494	511	516	515		
Total Annual Wage (\$000)	\$188,117	\$177,923	\$172,729	\$168,636	\$171,232		
Average Weekly Wage	\$711	\$694	\$680	\$670	\$669		

Source: Massachusetts Executive Office of Labor and Workforce Development.

BUILDING PERMITS

The following table presents the number of building permits issued in the current and each of the past four fiscal years and the approximate construction value permitted.

Fiscal Year	Number of Permits	Estimated Value
2015 (As of December 31, 2	2014) 234	\$12,753,317
2014	511	13,372,383
2013	468	9,048,496
2012	515	19,116,740
2011	486	8,779,937

SCHOOL ENROLLMENTS

The table on the following page presents the school enrollment of students from the member towns at the Berkshire Hills Regional School District as of October 1, 2010 through October 1, 2014. The total capacity of District facilities is approximately 1,600 students.

		Actual					
	2010	<u>2011</u>	2012	2013	2014		
Great Barrington	655	651	682	677	690		
Stockbridge	151	143	145	137	145		
West Stockbridge	<u>159</u>	<u>169</u>	<u>149</u>	<u>162</u>	<u>148</u>		
Total	<u>965</u>	<u>963</u>	<u>976</u>	<u>976</u>	<u>983</u>		

OTHER DATA

Unemployment (l)

<u>Year</u>	Great Barrington	Massachusetts	United States
2014 (November)	4.4%	5.2%	5.5%
2013	5.9	7.1	7.4
2012	5.8	6.7	8.1
2011	6.3	6.8	8.9
2010	7.0	8.5	9.6

⁽¹⁾ Source: Massachusetts Executive Office of Labor & Workforce Development. Full year annual averages except for 2014 which is for the month indicated.

Population (1)

	Great Barrington		<u>Berkshi</u>	Berkshire County		Massachusetts	
Year	Number	% Change	<u>Number</u>	% Change	Number	% Change	
2013 (Estimate)	6,996	(1.5)%	129,585	(1.2)%	6,692,824	2.2%	
2010	7,104	(5.6)	131,219	(2.8)	6,547,629	3.1	
2000	7,527	(2.6)	134,953	(3.2)	6,349,097	5.5	
1990	7,725	4.3	139,352	(4.0)	6,016,425	4.9	
1980	7,405		145,110		5,737,037		

⁽¹⁾ Source: U.S. Department of Commerce for actuals and estimates, Massachusetts Institute for Social & Economic Research for projections.

Population Density (1)

	Great Barrington		<u>Berkshire</u>	Berkshire County		Massachusetts	
Year	<u>Number</u>	Density (2)	<u>Number</u>	Density	<u>Number</u>	Density	
2013 (5-yr est.)	6,996	154.8	129,585	139.1	6,692,824	853.9	
2010	7,104	157.2	131,219	140.9	5,547,629	835.4	
2000	7,527	166.6	134,953	144.9	6,349,097	810.0	
1990	7,725	170.9	139,352	149.6	6,016,425	767.6	
1980	7,405	163.9	145,110	155.8	5,737,037	732.0	

⁽¹⁾ Source: U. S. Department of Commerce for actuals and estimates, Massachusetts Institute for Social & Economic Research for projections.

⁽²⁾ Based on 45.2 square miles.

Population Composition 2013 5-year estimate (1)

	Great Barrington		Berkshir	Berkshire County		<u>Massachusetts</u>	
<u>Age</u>	<u>Number</u>	Percent	Number	Percent	<u>Number</u>	Percent	
Under 5 years	157	2.2%	5,931	4.5%	366,296	5.5%	
5 Years to 19 Years	s 1,411	20.0	23,118	17.7	1,250,186	18.9	
20 Years to 64 Yea	rs 4,141	58.7	76,423	58.5	4,054,796	61.4	
65 Years & Over	<u>1,343</u>	<u>19.0</u>	25,073	<u>19.2</u>	933,780	<u>14.1</u>	
Total	<u>7,052</u>	<u>100.0%</u>	<u>130,545</u>	<u>100.0%</u>	<u>6,605,058</u>	100.0%	
Median Age	44.1		45.1		39.2		
Median Age (2000)) 41.8		40.5		36.5		

⁽¹⁾ Source: U. S. Department of Commerce.

Income Levels (1)

	G	reat Barrington	Berkshire County		M	<u>assachusetts</u>
		% Change from		% Change from		% Change from
<u>Year</u>	Amount	Previous Census	Amount	Previous Census	Amount	Previous Census
2013 (5yr est)	\$32,963	45.5%	\$29,294	34.3%	\$35,763	37.8%
1999	22,655	59.5	21,807	46.8	25,952	50.7
1989	14,206		14,857		17,224	
Median Family						
Income (2013)	\$69,946		\$65,216		\$84,900	
Median Househol	d					
Income (2013)	\$50,137		\$48,450		\$66,866	
% Below Poverty						
Level (2013)	9.0%		12.8%		11.4%	

⁽¹⁾ Source: U.S. Department of Commerce.

Family Income Distribution 2013 5-year estimate (1)

	Great Barrington		Berksh	Berkshire County		Massachusetts	
Income for Families	Families	Percent	Families	Percent	Families	Percent	
Less than \$10,000	58	3.8%	1,417	4.3%	58,546	3.6%	
\$10,000 - \$24,999	142	9.3	3,821	11.7	133,530	8.3	
\$25,000 - \$49,999	293	19.1	6,956	21.2	262,275	16.3	
\$50,000 - \$74,999	300	19.6	6,764	20.6	254,762	15.9	
\$75,000 - \$99,999	238	15.5	4,954	15.1	230,134	14.3	
\$100,000 - \$149,999	241	15.7	5,363	16.4	329,489	20.5	
\$150,000 or more	<u> 262</u>	<u>17.1</u>	3,519	10.7	338,346	21.1	
Total	<u>1,534</u>	<u>100.0%</u>	<u>32,794</u>	100.0%	1,607,082	100.0%	

⁽¹⁾ Source: U.S. Department of Commerce.

Household Income Distribution 2013 5-year estimate (1)

	Great Barrington		Berkshire County		<u>Massachusetts</u>	
Income for Households	Households	Percent	Households	Percent	Households	Percent
Less than \$10,000	149	5.4%	3,789	6.9%	156,920	6.2%
\$10,000 - \$24,999	524	19.0	10,856	19.6	351,310	13.9
\$25,000 - \$49,999	698	25.3	13,664	24.7	471,424	18.6
\$50,000 - \$74,999	486	17.6	9,940	18.0	407,803	16.1
\$75,000 - \$99,999	229	8.3	6,706	12.1	325,171	12.9
\$100,000 - \$149,999	354	12.8	6,259	11.3	420,563	16.6
\$150,000 or more	316	<u>11.5</u>	4,087	<u>7.4</u>	396,956	<u>15.7</u>
Total	<u>2,756</u>	<u>100.0%</u>	<u>55,301</u>	100.0%	<u>2,530,147</u>	<u>100.0%</u>

⁽¹⁾ Source: U.S. Department of Commerce.

Value Distribution Of Specified Owner-Occupied Housing Units 2013 5-year estimate (1)

	Great B	Great Barrington Berkshire County Massachu		chusetts		
<u>Units</u>	Number	Percent	Number	Percent	Number	Percent
Less than \$100,000	111	6.7%	4,244	11.2%	63,391	4.0%
\$100,000 - \$199,999	209	12.6	13,982	37.0	216,024	13.6
\$200,000 - \$299,999	407	24.6	8,913	23.6	400,460	25.3
\$300,000 - \$499,999	550	33.2	7,144	18.9	581,528	36.7
\$500,000 - \$999,999	324	19.6	2,788	7.4	269,517	17.0
\$1,000,000 or more	54	3.3	<u>747</u>	2.0	54,339	<u>3.4</u>
Total	<u>1,655</u>	100.0%	<u>37,818</u>	<u>100.0%</u>	<u>1,585,259</u>	100.0%
Median Value	\$327,200		\$206,600		\$330,100	

⁽¹⁾ Source: U.S. Department of Commerce.

Age Distribution of Housing Units 2013 5-year estimate (1)

	Great B	arrington_	Berkshire	Berkshire County		Massachusetts	
Year Built	<u>Number</u>	Percent	<u>Number</u>	Percent	<u>Number</u>	Percent	
2000 or later	211	6.5%	3,508	5.1%	214,896	7.7	
1980 to 1999	600	18.5	10,984	16.1	508,321	18.1	
1940 to 1979	960	29.6	27,872	40.8	1,112,708	39.6	
1939 or Earlier	<u>1,470</u>	<u>45.4</u>	<u>26,020</u>	38.0	972,624	34.6	
Total	<u>3,241</u>	100.0%	<u>68,384</u>	<u>100.0%</u>	<u>2,808,549</u>	<u>100.0%</u>	

⁽¹⁾ Source: U.S. Department of Commerce.

Housing Unit Inventory 2013 5-year estimate (1)

	Great Barrington		Berkshire County		<u>Massachusetts</u>	
<u>Units in Structure</u>	<u>Number</u>	Percent	<u>Number</u>	Percent	<u>Number</u>	Percent
1, Detached	1,968	60.7%	44,241	64.7%	1,468,336	52.3
1, Attached	184	5.7	2,084	3.0	143,933	5.1
2 to 4	708	21.8	12,780	18.7	598,191	21.3
5 to 9	161	5.0	2,833	4.1	167,093	5.9
10 to 19	0	0.0	1,650	2.4	118,438	4.2
20 or More	220	6.8	2,993	4.4	288,403	10.3
Mobil Home, Trailer, or Other	0	0.0	1,803	2.6	24,155	0.9
Total	<u>3,241</u>	<u>100.0%</u>	<u>68,384</u>	<u>100.0%</u>	<u>2,808,549</u>	<u>100.0%</u>

⁽¹⁾ Source: U.S. Department of Commerce.

Educational Attainment 2013 5-year estimate (1)

	Great Barrington		Berkshire	Berkshire County		Massachusetts	
Years of School Completed	Number	Percent	<u>Number</u>	Percent	Number	Percent	
Less than 9th Grade	248	5.0%	2,923	3.1%	218,530	4.8%	
9th to 12th Grade	274	5.5	5,842	6.3	260,180	5.8	
High School Graduate	1,395	28.3	30,707	33.0	1,163,738	25.8	
Some College, No Degree	741	15.0	17,890	19.2	743,847	16.5	
Associate's Degree	270	5.5	7,505	8.1	348,097	7.7	
Bachelor's Degree	1,115	22.6	15,799	17.0	1,006,270	22.3	
Graduate or Professional Degree	894	<u> 18.1</u>	12,455	13.4	770,052	<u>17.1</u>	
Total	<u>4,937</u>	100.0%	<u>93,121</u>	100.0%	<u>4,510,714</u>	100.0%	
High School Graduate or Higher	4,415	89.4%	84,356	90.6%	4,032,004	89.4%	
Bachelor's Degree or Higher	2,009	40.7%	28,254	30.3%	1,776,322	39.4%	

⁽¹⁾ Source: U.S. Department of Commerce.

LITIGATION

In the opinion of the Town, no pending or threatened litigation is considered likely to result, either individually or in the aggregate, in final judgments which would materially affect the Town's financial position.

TOWN OF GREAT BARRINGTON Massachusetts

By: /s/ Lauren M. Sartori Financial Coordinator

Dated: February 15, 2015

APPENDIX A

The following Balance Sheets for fiscal years ended June 30, 2007 through 2014, inclusive, and the Combined Statement of Revenues, Expenditures and Changes in Fund Balance for fiscal years 2010 through 2014, inclusive, are taken from the audited financial statements prepared by Melanson Heath & Company, Certified Public Accountants, Greenfield, Massachusetts.

There follows in Appendix B the audited financial statements for the Town for its fiscal year ended June 30, 2014.

TOWN OF GREAT BARRINGTON

Massachusetts Balance Sheet GENERAL FUND (1)(2)

	June 30				
Assets	2014	2013	<u>2012</u>	2011	
Cash and cash equivalents	\$6,731,621	\$7,314,112	\$7,387,458	\$6,926,942	
Receivables:					
Property taxes	1,366,602	1,336,645	1,325,465	1,197,789	
Excises	150,479	154,296	127,905	117,632	
Departmental & other	157,212	113,713	102,872	74,786	
Due from other funds	31,469	22,004	43,907	475	
Total Assets	<u>\$8,437,383</u>	<u>\$8,940,770</u>	<u>\$8,987,607</u>	<u>\$8,317,624</u>	
Liabilities and Fund Equity					
Liabilities:					
Warrants payable	\$ 165,300	\$ 227,444	\$ 295,296	\$ 209,027	
Accrued payroll withholdings	76,206	90,529	86,999	74,343	
Tax refunds payable	0	0	52,478	0	
Deferred revenues	1,674,295	1,604,653	1,556,243	1,390,205	
Other liabilities	0	0	8,810	0	
Total Liabilities	<u>\$1,915,801</u>	\$1,922,626	<u>\$1,999,826</u>	<u>\$1,673,575</u>	
Fund Balances:					
Restricted	\$ 0	\$ 0	\$ 0	\$ 0	
Committed	0	0	370,195	522,658	
Assigned	3,144,134	3,682,544	3,142,354	2,984,702	
Unassigned	3,377,448	3,335,600	3,475,232	3,136,689	
Total Fund Equity	\$6,521,582	\$7,018,144	\$6,987,781	\$6,644,049	
Total Liabilities and Fund Equity	\$8,437,383	<u>\$8,940,770</u>	<u>\$8,987,607</u>	<u>\$8,317,624</u>	

⁽¹⁾ Excerpted from audits prepared by Melanson Heath & Company, PC. In accordance with GASB 54, the Stabilization Fund is included in the General Fund Balance.

⁽²⁾ Commencing in fiscal 2011, the Stabilization Fund has been included in the General Fund, in accordance with GASB 54. For fiscal 2011 and 2012, the Stabilization Fund is included in the Committed Fund Balance, and in fiscal 2013, it is included in the Unassigned Fund Balance.

TOWN OF GREAT BARRINGTON

Massachusetts Balance Sheet GENERAL FUND (1)

	June 30				
<u>Assets</u>	2010	2009	<u>2008</u>	2007	
Cash and Cash Equivalents	\$6,365,630	\$7,429,651	\$6,408,700	\$6,014,018	
Receivables:					
Property Taxes	1,228,524	998,704	839,580	754,419	
Excises	109,791	126,815	167,767	121,239	
Departmental	59,970	53,903	32,991	28,826	
Due from Other Funds	72,859	209,655	51,859	0	
Total Assets	<u>\$7,836,774</u>	<u>\$8,818,728</u>	<u>\$7,500,897</u>	<u>\$6,918,502</u>	
Liabilities and Fund Equity					
Liabilities:					
Warrants Payable	\$ 224,605	\$ 262,615	\$ 151,864	\$ 204,713	
Deferred Revenue	1,398,284	1,179,423	1,040,338	904,484	
Other Liabilities	0	1,171,410	8,890	9,120	
Accrued Payroll and Withholdings	41,875	31,650	24,554	164,700	
Total Liabilities	\$1,664,764	<u>\$2,645,098</u>	<u>\$1,225,646</u>	\$1,283,017	
Fund Equity:					
Reserve for Encumbrances	\$ 949,653	\$1,093,073	\$1,347,940	\$1,127,140	
Reserve for Expenditures	2,055,300	2,055,560	1,962,350	2,000,000	
Reserve for Other Purposes	160,153	94,586	104,925	116,182	
Unreserved, Undesignated	3,006,904	2,930,411	2,860,036	2,392,163	
Total Fund Equity	\$6,172,010	\$6,173,630	<u>\$6,275,251</u>	\$5,635,48 <u>5</u>	
Total Liabilities and Fund Equity	<u>\$7,836,774</u>	<u>\$8,818,728</u>	<u>\$7,500,897</u>	<u>\$6,918,502</u>	

⁽¹⁾ Excerpted from audits prepared by Melanson Heath & Company, PC.

TOWN OF GREAT BARRINGTON

Massachusetts

Combined Statement of Revenues, Expenditures and Changes in Fund Balances GENERAL FUND (1)

	June 30						
Revenues	2014	<u>2013</u>	<u>2012</u>	<u>2011</u>	2010		
Property Taxes	\$17,787,133	\$17,774,097	\$17,508,683	\$16,803,193	\$16,300,222		
Excises	1,403,652	1,331,148	1,309,671	1,036,702	671,623		
Penalties, Interest and Other Taxes	203,608	254,726	204,319	168,985	159,063		
Charges for Services	591,850	534,920	513,869	473,207	493,439		
Intergovernmental	956,661	898,225	911,642	1,082,134	1,032,149		
Licenses and Permits	64,636	70,631	55,344	51,351	53,370		
Fines and Forfeits	46,139	38,898	39,946	49,295	44,627		
Investment Income	24,406	24,818	38,748	50,964	101,505		
Miscellaneous	201,670	82,296	127,239	131,014	85,311		
Total Revenues	\$21,279,755	<u>\$21,009,759</u>	<u>\$20,709,461</u>	<u>\$19,846,845</u>	<u>\$18,941,309</u>		
Expenditures							
General Government	\$ 1,556,012	\$ 1,763,265	\$ 1,467,376	\$ 1,412,688	\$ 1,480,204		
Public Safety	1,978,658	1,975,044	2,026,183	1,835,716	2,428,866		
Education	11,983,457	11,598,719	11,313,439	10,947,473	10,586,339		
Public Works	1,773,305	1,471,346	1,636,967	2,386,492	2,028,876		
Human Services	394,968	339,540	300,790	296,649	258,394		
Culture & Recreation	607,676	568,151	540,534	525,285	506,233		
Employee Benefits	791,649	800,307	766,732	811,405	742,699		
Retirement	688,410	678,833	606,550	584,530	514,486		
Insurance	220,739	220,272	171,574	178,152	202,509		
Debt Service	1,858,030	1,517,928	1,730,797	1,622,130	1,541,389		
Intergovernmental	71,373	69,991	75,487	72,992	72,681		
	\$21,924,277	\$21,003,396	\$20,636,429	\$20,673,512	\$20,362,676		
Excess of Revenues Over/Under							
Expenditures Expenditures	\$ (644,522)	\$ 6,363	\$ 73,032	\$ (826,667)	\$ (1,421,367)		
F	+ (= : :,= ==)	, ,,,,,,,	+,	, (==,,,,,	+ (-,,,		
Other Financing Sources (Uses):							
Bond Proceeds	\$ 0	\$ 0	\$ 115,000	\$ 650,000	\$ 1,165,000		
Transfers In	182,460	166,500	186,200	162,550	285,247		
Transfers Out	(34,500)	(142,500)	(30,500)	(30,500)	(30,500)		
Total Financing Sources (Uses	s) <u>\$ 147,960</u>	<u>\$ 24,000</u>	\$ 270,700	\$ 782,050	<u>\$ 1,419,747</u>		
Excess of Revenue and Other Financing							
Sources Over/(Under) Expenditure	es						
and Other Financing Uses	\$ (496,562)	\$ 30,363	\$ 343,732	\$ (44,617)	\$ (1,620)		
Fund Balance, Beginning of Year (2)	7,018,144	6,987,781	6,644,049	6,688,666	6,173,630		
Fund Balance, End of Year	\$ 6,521,582	\$ 7,018,144	\$ 6,987,781	\$ 6,644,049	\$ 6,172,010		

⁽¹⁾ Excerpted from audits prepared by Melanson, Heath & Company, PC.

⁽²⁾ Beginning Fund Balance for fiscal 2011 is restated to include the Stabilization Fund, in accordance with GASB 54.

APPENDIX B

There follows in this Appendix audited financial statements for the fiscal year ended June 30, 2014, together with the report of the certified public accountant, Melanson Heath & Company, PC, Greenfield, Massachusetts.

TOWN OF GREAT BARRINGTON, MASSACHUSETTS

Annual Financial Statements

For the Year Ended June 30, 2014

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Additional Offices: Nashua, NH Manchester, NH Andover, MA Ellsworth, ME

INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen
Town of Great Barrington, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Great Barrington, Massachusetts, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Great Barrington, Massachusetts, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and Schedule of Funding Progress be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Report on Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2014 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town's internal control over financial reporting and compliance.

November 13, 2014

Melanson Heath

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Great Barrington, we offer readers this narrative overview and analysis of the financial activities of the Town of Great Barrington for the fiscal year ended June 30, 2014.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town of Great Barrington's basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-Wide Financial Statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include sewer operations.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the Town's funds can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing de-

cisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for sewer operations.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the sewer operations, which is considered to be a major fund.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to financial statements. The notes provide additional information that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, total assets exceeded liabilities by \$32,247,557 (i.e., net position), an increase of \$410,867 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$11,664,757 an increase of \$4,219,162 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,377,448, an increase of \$41,848 in comparison with the prior year.
- Total long-term debt (i.e., bonds and long term notes payable) at the close of the current fiscal year was \$11,957,280, an increase of \$3,587,280 in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

		ernmental <u>ctivities</u>	Business-Type <u>Activities</u>	Total		
	<u>2014</u>	<u>2013</u>	<u>2014</u> <u>2013</u>	<u>2014</u> <u>2013</u>		
Current and other assets Capital assets	\$ 13,758,087 25,642,456	\$ 11,029,988 26,009,538	\$ 4,010,023 \$ 3,442,328 4,534,295 4,702,782			
Total assets	39,400,543	37,039,526	8,544,318 8,145,110	47,944,861 45,184,636		
Long-term liabilities outstanding Other liabilities	13,924,555 541,887	10,042,905 2,052,776	1,064,673 902,024 166,189 350,241	11		
Total liabilities and deferred inflows	14,466,442	12,095,681	1,230,862 1,252,265	15,697,304 13,347,946		
Net assets:						
Net investment in capital assets	17,569,589	17,266,602	3,815,133 4,162,762	21,384,722 21,429,364		
Restricted	1,321,658	861,121	- "	1,321,658 861,121		
Unrestricted	6,042,854	6,816,122	3,498,323 2,730,083	9,541,177 9,546,205		
Total net position	\$ <u>24,934,101</u>	\$ 24,943,845	\$_7,313,456 \$_6,892,845	\$ <u>32,247,557</u> \$ <u>31,836,690</u>		

CHANGES IN NET POSITION

	Governmental <u>Activities</u>			Business-Type <u>Activities</u>				<u>Tota</u> j				
		2014		2013		2014		2013		2014		2013
Revenues:												
Program revenues:												
Charges for services	\$	1,473,351	\$	969,952	\$	1,963,354	\$	1,972,790	\$	3,436,705	\$	2,942,742
Operating grants and contributions		175,458		153,993		4,595		5,184		180,053		159,177
Capital grants and contributions		165,056		612,810		-		*		165,056		612,810
General revenues:												
Property taxes	•	17,742,867		17,883,923		-		•		17,742,867		17,883,923
Excises		1,397,069		1,353,656				-		1,397,069		1,353,656
Penalties and interest on taxes		205,920		254,726		-		-		205,920		254,726
Grants and contributions												
not restricted to specific programs		958,211		899,525		-		-		958,211		899,525
Investment income		27,012		27,622		25,728		24,791		52,740		52,413
Other		201,670		82,296		7,655	_		_	209,325		82,296
Total revenues	2	22,346,614		22,238,503		2,001,332		2,002,765		24,347,946		24,241,268
Expenses:												
General government		1,674,445		1,779,211		-		-		1,674,445		1,779,211
Public safety		2,650,468		2,666,185		-				2,650,468		2,666,185
Education	•	12,065,432		11,598,719		-		-		12,065,432		11,598,719
Public works		2,283,975		1,999,049		-		**		2,283,975		1,999,049
Human services		329,011		386,653		•		-		329,011		386,653
Culture and recreation		918,912		797,713		•				918,912		797,713
Employee benefits		1,217,614		1,190,101		-		-		1,217,614		1,190,101
Retirement		688,410		678,833		~		**		688,410		678,833
Insurance		220,739		220,272		~		-		220,739		220,272
Interest on long-term debt		409,079		367,230		-		•		409,079		367,230
Intergovernmental		71,373		69,991		•		M *		71,373		69,991
Sewer operations						1,507,621		1,518,169		1,507,621	_	1,518,169
Total expenses		22,529,458	****	21,753,957		1,507,621		1,518,169	_	24,037,079		23,272,126
Change in net postion before transfers		(182,844)		484,546		493,711		484,596		310,867		969,142
Transfers in (out)		173,100		171,600		(73, 100)		(71,600)	_	100,000		100,000
Change in net position		(9,744)		656,146		420,611		412,996		410,867		1,069,142
Net position - beginning of year		24,943,845		24,287,699		6,892,845		6,479,849	_	31,836,690		30,767,548
Net position - end of year	\$_2	24,934,101	\$_	24,943,845	\$	7,313,456	\$.	6,892,845	\$	32,247,557	\$_	31,836,690

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position were \$32,247,557, an increase of \$410,867 from the prior year.

The largest portion of net position, \$21,384,722, reflects our investment in capital assets (e.g., land, buildings, machinery and equipment, and sewer infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$1,321,658, represents resources that are subject to external and statutory restrictions on how they may be used. The remaining balance of unrestricted net position, \$9,541,177, may be used to meet the government's ongoing obligations to citizens and creditors.

Governmental activities. Governmental activities for the year resulted in a decrease in net position of \$(9,744). Key elements of this change are as follows:

- Capital additions of \$990,049 were budgeted as expenses, primarily in the general, capital project and special revenue funds. On the government-wide basis, this results in revenue being generated in excess of expenditures, since the "expenses" are actually being added to capital assets.
- Depreciation expense (not appropriated for) was less than principal debt expense (included in appropriations) by \$119,904.
- The net effect of capital asset dispositions was \$(23,774).
- Bond proceeds of \$(4,938,880) are a funding source to governmental funds but are an increase to liabilities in the governmental activities.
- General fund decrease of \$(496,562) further discussed in Section D.
- Governmental capital expenditures less than bond proceeds of \$4,266,829.
- Revolving fund revenues and transfers in in excess of expenditures of \$62,037.
- Other funds revenues and transfers in in excess of expenditures and transfers out of \$386,858.
- Other post-employment benefits (OPEB) liability increase of \$(409,054).
- Other revenue/expense accruals resulting in an increase of \$32,849.

<u>Business-type activities</u>. Business-type activities (sewer operations) for the year resulted in an increase in net position of \$420,611. Key elements of this change are as follows:

Revenues more than budget	\$ 459,798
Expenditures, on a budgetary basis, under expended	384,260
Prior year encumbrances expended in the current year	(316,522)
Current year encumbrances to be expended in	
a subsequent year	227,867
Depreciation expense (not budgeted for) more than	
unreimbursed debt principal (included in the budget)	(159,429)
Capital additions, budgeted as expenses	157,882
Bond proceeds, budgeted as revenue	(268,600)
Current year increase in OPEB liability	(60,989)
Other	 (3,656)
Total	\$ 420,611

D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$11,664,757, an increase of \$4,219,162 in comparison with the prior year.

General fund revenues and transfers in less than		
expenditures and transfers out	\$	(496,562)
Special revenue fund revenues over expenditures		440,260
Capital project fund bond proceeds over expenditures		4,266,829
Trust fund revenues over expenditures	_	8,635
Total	\$	4,219,162

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$3,377,448, while total fund balance was \$6,521,582. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

General Fund	<u> 2014</u>	<u>2013</u>	Change	% of Total 2014 General Fund Expenditures
General fund unassigned Stabilization	\$ 3,005,199 372,249	\$ 2,964,227 371,373	\$ 40,972 <u>876</u>	13% 2%
Total unassigned fund balance	3,377,448	3,335,600	41,848	15%
Total fund balance	6,521,582	7,018,144	(496, 562)	30%

The fund balance of the general fund decreased by \$(496,562) (Town general fund decrease of \$(497,438) and stabilization fund increase of \$876 during the current fiscal year. Key factors in this change are as follows:

- Free cash of \$(2,765,500) and prior year encumbrances of \$(4,000) used in the current year budget. Prior year overlay and appropriation deficits raised in the current year of \$41,638.
- Non-property tax revenue, on a budgetary basis, was in excess of amounts estimated by \$1,222,810, primarily due to local option taxes, motor vehicle excise commitments, rentals, bond premium, and penalties, interest and payments in lieu of taxes.
- Actual property tax collections were more than current year budget of \$23,449.
- Actual expenditures, on a budgetary basis, were less than amounts appropriated of \$1,079,673.
- Actual expenditures in the current year that were funded by a prior year budget were \$(856,077). Conversely, current year expenditure carry forwards that will be expended in a subsequent year were \$760,569.
- Stabilization fund revenues of \$876.

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year was \$3,498,323 and total net position amounted to \$7,313,456, an increase of \$420,611 in comparison with the prior year. Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no differences between the total original and final amended budget.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year end amounted to \$30,176,751 (net of accumulated depreciation), a decrease of \$(535,568) from the prior year. This investment in capital assets includes land, buildings and improvements, machinery, equipment and furnishings, vehicles and infrastructure.

Major capital asset events during the current fiscal year included the following:

- Depreciation expense of \$(1,333,355) (governmental activities) and \$(326,369) (business-type activities).
- Library books purchases of \$69,188.
- Sewer plant upgrade, construction in progress costs of \$157,882.
- DPW equipment and vehicle purchases of \$200,000, building improvements of \$82,000 and roadway improvements/ drainage upgrades of \$481,743.
- Purchases of police vehicles of \$67,722, fire equipment (in process) of \$36,117, playground equipment of \$39,778 and a mower for the cemetery of \$13,500.
- Disposal of assets of \$(456,731) (governmental activities), net of accumulated depreciation of \$432,957.

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$11,957,280, all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the footnotes to the financial statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Great Barrington's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ms. Lauren Sartori
Town Accountant/Financial Coordinator
Town of Great Barrington
334 Main Street
Great Barrington, MA 01230

STATEMENT OF NET POSITION

JUNE 30, 2014

	(Governmental Activities	E	Business-Type Activities		Total
ASSETS						
Current						
Cash and short-term investments	\$	12,109,700	\$	3,615,154	\$	15,724,854
Receivables, net of allowance for uncollectibles:						
Property taxes		629,714		-		629,714
Excises		63,217		**		63,217
User fees		-		307,573		307,573
Departmental and other		190,226		-		190,226
Intergovernmental		74,748		-		74,748
Note receivable		640,000		-		640,000
Noncurrent:						
Receivables, net of allowance for uncollectibles:						
Property taxes		50,482		51,469		101,951
Intergovernmental		~		35,827		35,827
Land and construction in progress		7,006,655		460,637		7,467,292
Capital assets, net of accumulated depreciation		18,635,801	-	4,073,658		22,709,459
TOTAL ASSETS		39,400,543		8,544,318		47,944,861
LIABILITIES						
Current						
Warrants payable		437,588		130,605		568,193
Accrued payroll and payroll withholdings		82,101		8,693		90,794
Accrued interest payable		22,198		5,491		27,689
Notes payable		-		21,400		21,400
Current portion of long-term liabilities:						
Bonds payable		1,323,940		168,340		1,492,280
Landfill liabilities		15,000		~		15,000
Noncurrent						
Bonds payable, net of current portion		9,991,660		473,340		10,465,000
Landfill liabilities, net of current portion		180,000		-		180,000
Net OPEB obligation		2,226,765		394,353		2,621,118
Compensated absences		187,190		28,640	_	215,830
TOTAL LIABILITIES		14,466,442		1,230,862		15,697,304
NET POSITION						
Net investment in capital assets		17,569,589		3,815,133		21,384,722
Restricted for:						
State grants and other legislatively separate funds		965,648		=		965,648
Permanent funds:						
Nonexpendable		283,465		-		283,465
Expendable		72,545		-		72,545
Unrestricted		6,042,854		3,498,323	_	9,541,177
TOTAL NET POSITION	\$	24,934,101	\$_	7,313,456	\$_	32,247,557

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2014

			Program Revenues		Net (Expenses)) Revenues and Chang	es in Net Position
			Operating Capital			Business-	
		Charges for	Grants and	Grants and	Governmental	Type	
	<u>Expenses</u>	<u>Services</u>	Contributions	<u>Contributions</u>	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
Governmental Activities:							
General government	\$ 1,674,4 4 5	\$ 764,148	\$-	\$ -	\$ (910,297)	\$ -	\$ (910,297)
Public safety	2,650,468	444,835	7,594	-	(2,198,039)	-	(2,198,039)
Education	12,065,432	-	=	-	(12,065,432)	-	(12,065,432)
Public works	2,283,975	62,213	114,167	165,056	(1,942,539)	-	(1,942,539)
Health and human services	329,011	173,014	37,459	•	(118,538)	-	(118,538)
Culture and recreation	918,912	29,141	16,238	-	(873,533)	-	(873,533)
Employee benefits	1,217,614	•	-	-	(1,217,614)	-	(1,217,614)
Retirement	688,410	-	-	-	(688,410)	-	(688,410)
Insurance	220,739	-	-	-	(220,739)	_	(220,739)
Interest	409,079	-	-	-	(409,079)	-	(409,079)
Intergovernmental	71,373				(71,373)	***	(71,373)
Total Governmental Activities	22,529,458	1,473,351	175,458	165,056	(20,715,593)	-	(20,715,593)
Business-Type Activities:							
Sewer operations	1,507,621	1,963,354	4,595			460,328	460,328
Total	\$ 24,037,079	\$ 3,436,705	\$ 180,053	\$_165,056	(20,715,593)	460,328	(20,255,265)
		General Revenu	es:				
		Property taxes			17,742,867	-	17,742,867
		Excises			1,397,069	-	1,397,069
		Penalties, intere	est and other taxes		205,920	-	205,920
		Grants and con	tributions not restricted	l to			
		specific pro	grams		958,211	-	958,211
		Investment inco	ome		27,012	25,728	52,740
		Miscellaneous			201,670	7,655	209,325
		Transfers, net			173,100	(73,100)	100,000
		J	enues and transfers		20,705,849	(39,717)	20,666,132
		Change in Ne	et Position		(9,744)	420,611	410,867
		Net Position:					
		Beginning of ye	ar		24,943,845	6,892,845	31,836,690
		End of year			\$ 24,934,101	\$ <u>7,313,456</u>	\$ 32,247,557

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2014

	General	Governmental <u>Capital</u>	Other Special Revenue <u>Funds</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS					
Cash and short-term investments Receivables:	\$ 6,731,621	\$ 3,373,329	\$ 381,954	\$ 1,622,796	\$ 12,109,700
Property taxes	1,366,602	-	•	13,712	1,380,314
Excises	150,479	-	-	-	150,479
Departmental and other	157,212	-	33,014	-	190,226
Intergovernmental	-	-		74,748	74,748
Note receivable Due from other funds	24 460	-	640,000	-	640,000
· · - · · · · · · · · · · · · · ·	<u>31,469</u>				31,469
TOTAL ASSETS	\$ <u>8,437,383</u>	\$ <u>3,373,329</u>	\$ <u>1,054,968</u>	\$ <u>1,711,256</u>	\$ <u>14,576,936</u>
LIABILITIES			•		
Liabilities: Warrants payable Accrued payroll and withholdings Due to other funds	\$ 165,300 76,206	\$ 205,375	\$ 3,058 5,895 	\$ 63,855 - 31,469	\$ 437,588 82,101 31,469
TOTAL LIABILITIES	241,506	205,375	8,953	95,324	551,158
DEFERRED INFLOWS OF RESOURCES	1,674,295	-	673,014	13,712	2,361,021
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned	3,144,134 3,377,448	3,167,954 - - - -	373,001 - - -	283,465 196,879 1,121,876 - 	283,465 3,737,834 1,121,876 3,144,134 3,377,448
TOTAL FUND BALANCES	6,521,582	3,167,954	373,001	1,602,220	11,664,757
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$_8,437,383_	\$_3,373,329	\$ 1,054,968	\$ <u>1,711,256</u>	\$ <u>14,576,936</u>

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2014

Total Governmental Fund Balances	\$	11,664,757
 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 		25,642,456
 Revenues are reported on the accrual basis of accounting, are not deferred until collection and are presented net of an allowance for uncollectible accounts and the transfer of foreclosure receivables to capital assets. 		1,573,641
 In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		(22,198)
 Long-term liabilities, including bonds payable, landfill closure, compensated absences and OPEB, are not due and payable in the current period and, therefore, are not reported in the governmental funds. 	_	(13,924,555)
Net Position of Governmental Activities	\$	24,934,101

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2014

	<u>General</u>	Governmental <u>Capital</u>	Other Special Revenue <u>Funds</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Revenues:				_	
Property taxes	\$ 17,787,133	\$ -	\$ -	\$ -	\$ 17,787,133
Excises	1,403,652	-	-	-	1,403,652
Penalties, interest and other taxes	203,608	•	-	-	203,608
Charges for services	591,850	-	311,204	386,851	1,289,905
Intergovernmental	956,661	•	-	342,064	1,298,725
Licenses and permits	64,636	•	-		64,636
Fines and forfeits	46,139	-	-	-	46,139
Investment income	24,406	-	_	2,606	27,012
Miscellaneous	201,670_		-		201,670
Total Revenues	21,279,755	ے	311,204	731,521	22,322,480
Expenditures: Current					
General government	1,556,012	30,000	24,578	174	1,610,764
*	1,978,658	30,000 103,218	220,844	14,586	
Public safety Education	11,983,457	81,975	· ·	•	2,317,306 12,065,432
Public works			- 1,585	- 274,748	
	1,773,305	456,858	1,505	274,746 37,459	2,506,496
Health and human services	394,968	-	4 000		432,427
Culture and recreation	607,676	-	1,200	26,885	635,761
Employee benefits	791,649	-	•	16,911	808,560
Retirement	688,410	•	•	-	688,410
Insurance	220,739	=	•	7	220,739
Debt service	1,858,030	•	-	*	1,858,030
Intergovernmental	71,373				71,373
Total Expenditures	21,924,277	672,051	248,207	370,763	23,215,298
Excess (deficiency) of revenues over expenditures	(644,522)	(672,051)	62,997	360,758	(892,818)
·	(044,322)	(072,051)	02,997	300,730	(692,610)
Other Financing Sources (Uses):		4 000 000			4 000 000
Proceeds of bonds	400 400	4,938,880	-		4,938,880
Transfers in	182,460	=	(000)	39,600	222,060
Transfers out	(34,500)	4.000.000	(960)	(13,500)	(48,960)
Total Other Financing Sources (Uses)	147,960	4,938,880	(960)	26,100	5,111,980
Change in fund balance	(496,562)	4,266,829	62,037	386,858	4,219,162
Fund Equity, at Beginning of Year	7,018,144	(1,098,875)	310,964	1,215,362	7,445,595
Fund Equity, at End of Year	\$ 6,521,582	\$ 3,167,954	\$ 373,001	\$ 1,602,220	\$ <u>11,664,757</u>

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2014

Net Changes in Fund Balances - Total Governmental Funds	\$	4,219,162
 Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 		
Capital outlay purchases, net of dispositions		966,275
Depreciation		(1,333,355)
 Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue, net of allowance for uncollectibles. 		24,134
 The issuance of long-term debt (e.g., bonds and long term notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: 		
Bond proceeds		(4,938,880)
Repayments of debt		1,453,260
 In the statement of activities, interest is accrued on outstanding long- term debt, whereas in governmental funds interest is not reported until due. 		(4,310)
 Some expenses reported in the Statement of Activities, such as landfill closure, compensated absences and OPEB liability, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. 	_	(396,030)
Change in Net Position of Governmental Activities	\$	(9,744)
	te	

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2014

	Budgete	ed Amounts		Variance with		
	Original Budget	Final Budget	Actual Amounts	Final Budget Positive (Negative)		
	<u>Duuger</u>	<u>Budget</u>	Amouns	(Negative)		
Revenues and Other Sources:						
Taxes	\$ 17,763,684	\$ 17,763,684	\$ 17,763,684	\$ -		
Excise	690,000	690,000	1,403,652	713,652		
Penalties, interest and other taxes	42,000	42,000	203,608	161,608		
Charges for services	428,000	428,000	591,850	163,850		
Intergovernmental	991,093	991,093	956,661	(34,432)		
Licenses and permits	55,000	55,000	64,636	9,636		
Fines and forfeits	35,000	35,000	46,139	11,139		
Investment income	20,000	20,000	23,530	3,530		
Miscellaneous	7,843	7,843	201,670	193,827		
Transfers in	182,460	182,460	182,460	-		
Other sources	2,769,500	2,769,500	2,769,500	***************************************		
Total Revenues and Other Sources	22,984,580	22,984,580	24,207,390	1,222,810		
Expenditures and Other Uses:						
General government	1,669,777	1,651,842	1,516,553	135,289		
Public safety	2,013,122	2,018,448	1,980,722	37,726		
Education	12,053,039	12,053,039	11,983,457	69,582		
Public works	1,949,174	1,961,785	2,038,071	(76,286)		
Health and human services	358,069	358,067	375,042	(16,975)		
Culture and recreation	629,978	629,978	588,280	41,698		
Employee benefits	1,533,068	1,533,068	791,649	741,419		
Retirement	714,341	714,341	688,410	25,931		
Insurance	292,401	292,401	220,739	71,662		
Debt service	1,624,100	1,624,100	1,574,473	49,627		
Intergovernmental	71,373	71,373	71,373			
Transfers out	34,500	34,500	34,500	+		
Other uses	41,638	41,638	41,638	-		
Total Expenditures and Other Uses	_22,984,580_	22,984,580	21,904,907	1,079,673		
Excess (deficiency) of revenues and other						
sources over expenditures and other uses	\$	\$	\$ 2,302,483	\$ 2,302,483		

PROPRIETARY FUND

STATEMENT OF NET POSITION

JUNE 30, 2014

	Business- Type Activities <u>Enterprise Funds</u>
	Sewer Fund
ASSETS	<u></u>
Current: Cash and short-term investments User fees receivable	\$ 3,615,154 307,573
Total current assets	3,922,727
Noncurrent: Property taxes receivable Intergovernmental receivables Land and construction in progress Capital assets, net of accumulated depreciation	51,469 35,827 460,637 4,073,658
Total noncurrent assets	4,621,591
TOTAL ASSETS	8,544,318
LIABILITIES	
Current: Warrants payable Accrued payroll Accrued interest payable Notes payable Current portion of long-term liabilities: Bonds payable Total current liabilities	130,605 8,693 5,491 21,400 168,340 334,529
Noncurrent: Bonds payable, net of current portion Net OPEB obligation Compensated absences Total noncurrent liabilities	473,340 394,353 28,640 896,333
TOTAL LIABILITIES	1,230,862
NET POSITION	
Net investment in capital assets Unrestricted:	3,815,133
Reserved for expenditure Reserved for encumbrance Unrestricted	450,000 227,867 2,820,456
TOTAL NET POSITION	\$7,313,456_

PROPRIETARY FUND

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2014

	Business- Type Activities Enterprise Funds
	Sewer Fund
Operating Revenues:	4 4 5 5 5 7 7 7 7
Charges for services	\$ <u>1,963,354</u>
Total Operating Revenues	1,963,354
Operating Expenses:	
Salary and wages	374,337
Operating expenses	395,806
Materials and supplies	106,600
Capital outlay	18,605
Depreciation	326,369 180,653
Employee benefits Retirement	32,605
Insurance	39,933
Other	3,495
Total Operating Expenses	1,478,403
Operating Income	484,951
Nonoperating Revenues (Expenses):	
Intergovernmental revenue	4,595
Investment income	25,728
Bond premium	7,655
Interest expense	(29,218)
Total Nonoperating Revenues (Expenses), Net	8,760
Transfer Out	(73,100)
Change in Net Position	420,611
Ondings in Not F Osition	720,011
Net Position at Beginning of Year	6,892,845
Net Position at End of Year	\$7,313,456_

PROPRIETARY FUND

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2014

	Business- Type Activities Enterprise Funds
	Sewer Fund
Cash Flows From Operating Activities: Receipts from customers and users Payments to vendors and employees	\$ 1,920,251 (1,004,368)
Net Cash Provided By Operating Activities	915,883
Cash Flows From Non-Capital Financing Activities: Receipts from governments Transfers out Net Cash (Used For) Non-Capital Financing Activities	12,250 (73,100) (60,850)
	(00,000)
Cash Flows From Capital and Related Financing Activities: Acquisition and construction of capital assets Proceeds of bonds Principal payments on bonds Payment of note payable Interest expense paid	(157,882) 268,600 (166,940) (268,600) (31,347)
Net Cash (Used For) Capital and Related Financing Activities	(356,169)
Cash Flows From Investing Activities: Investment income	25,728
Net Change in Cash and Short-Term Investments	524,592
Cash and Short Term Investments, Beginning of Year	3,090,562
Cash and Short Term Investments, End of Year	\$ <u>3,615,154</u>
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	\$ 484,951
Depreciation Changes in assets and liabilities:	326,369
User fee receivables	(43,103)
Warrants and accounts payable Other liabilities	84,122 63,544
Net Cash Provided By Operating Activities	\$ <u>915,883</u>

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2014

Pension Trust <u>Fund</u>

ASSETS

Cash and short-term investments \$ 973,009

Total Assets 973,009

NET POSITION

Total net position held in trust for pension benefits \$ 973,009

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2014

	Pension <u>Trust Fund</u>			
Additions:				
Interest income	\$4,820_			
Total additions	4,820			
Deductions:				
Transfer out	100,000			
Total deductions	100,000			
Net increase (decrease)	(95,180)			
Net position:				
Beginning of year	1,068,189			
End of year	\$ 973,009			

Great Barrington, Massachusetts

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Great Barrington (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The government is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2014, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function of segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus, Basis of Accounting, and Financial Statement</u> Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. All revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following major governmental funds:

- The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The governmental capital fund is used to account for capital projects of a duration longer than one year.
- The other special revenue funds is used to account for revolving fund activities and receipts reserved by law such as sale of cemetery lots and wetlands related receipts.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

The government's major proprietary fund is the sewer fund.

The *Pension trust fund* is a fiduciary fund reflecting cumulative Townappropriated funds requiring State (PERAC) approval to use.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special revenue and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type is included under investment income.

E. Property Tax Limitations

Legislation known as "Proposition 2 1/2" limits the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override or debt exemption is voted. The actual fiscal year 2014 tax levy reflected an excess capacity of \$1,767,517.

F. Interfund Receivables and Payables

Transactions between funds that are representative of lending/ borrowing arrangements outstanding at the end of the fiscal year are referred to as "due from/to other funds" (i.e., the current portion of interfund loans).

G. Capital Assets

Capital assets, which include property, plant and equipment are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Vehicles	3 - 15
Office equipment	5 - 10
Computer equipment	5
Sewer infrastructure	40
General infrastructure	20

H. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused sick pay benefits up to certain limits and payable upon retirement. The Town has established a trust fund with Town appropriations (\$35,000 annually; \$30,000 from the general fund and \$5,000 from the sewer fund) to be used to fund accumulated sick leave benefits. The balance in the trust fund at June 30, 2014 is \$486,877.

I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets/deferred outflows and current liabilities/

deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- Nonspendable funds are either unspendable in the current form (i.e. inventory or prepaid items) or can never be spent (i.e. perpetual care).
- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- Committed funds are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., Town Meeting).
- 4) Assigned funds are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance (free cash) voted to be used in the subsequent fiscal year.
- 5) Unassigned funds are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets/ deferred outflows and liabilities/deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates

and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance and Accountability

A. Budgetary Information

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the total amount for the department. Certain items may exceed the budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year end, appropriation balances lapse, except for certain unexpended capital items, special articles and encumbrances, which will be honored during the subsequent year.

B. Budgetary Basis

The General Fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general fund is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison with budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

	Revenues and Other	Expenditures and Other
General Fund	Financing Sources	Financing Uses
Revenues/Expenditures (GAAP basis)	\$ 21,279,755	\$ 21,924,277
Other financing sources/uses (GAAP basis)	182,460	34,500
Remove effect of stabilization fund activity	(876)	-
Adjust tax revenue to accrual basis	(23,449)	***
Reverse beginning of year appropriation carry- forwards from expenditures	-	(856,077)
Add end of year appropriation carryforwards to expenditures	-	760,569
Recognize use of fund balance as funding source/use	2,769,500	41,638
Budgetary basis	\$ 24,207,390	\$ 21,904,907

D. Excess of Expenditures Over Appropriations

Expenditures and other uses exceeding appropriations during the current fiscal year were as follows:

Snow and ice	\$(93,803)
Veterans benefits	\$(42,313)

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk, as defined under GASB Statement No. 40, is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. As of June 30, 2014, none of the Town's bank balance of \$16,939,238 was exposed to custodial credit risk as uninsured, uncollateralized, and/or collateral held by pledging bank's trust department not in the Town's name. The Town has a formal policy for custodial credit risk which requires that the Town only invest funds in accordance with

the list of legal investments promulgated by the Commonwealth. In addition, the Town ensures that virtually all funds are protected by each bank's insurance or through separate collateralization agreements.

Massachusetts General Law Chapter 44, Section 55 limits deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town's deposits are within this limitation.

4. Taxes Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a semiannual basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2014 consist of the following:

Real Estate			
2014		\$	622,851
Personal Property			
2014	22,631		*
2013	8,051		
2012	7,215		
2011 and prior	5,525		
			43,422
Community Preservation			11,834
Tax Liens and Foreclosure			702,207
Total			1,380,314
Less Allowance for Doubtful Accounts		_	(602,373)
Net Property Tax Receivable			777,941
Less Current Portion			(629,714)
Less Transfer of Foreclosure to Capital Asset		_	(97,745)
Non-Current Portion (Tax Lien)		\$_	50,482

5. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts:

	Governmental
Property taxes Tax title	\$ 48,393 553,980
Subtotal property taxes	602,373
Excises	87,262

6. Intergovernmental Receivables

The current receivable balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2014.

The non-current intergovernmental receivable balance in the sewer fund represents the portion of certain outstanding debt, which is being subsidized through the Massachusetts Water Pollution Abatement Trust.

7. Interfund Fund Receivables/Payables

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of the June 30, 2014 balances in interfund receivable and payable accounts:

<u>Fund</u>	Due From Other Funds	Due To Other Funds
General Fund	\$ 31,469	\$ -
Special Revenue Funds: Town grants		31,469
Total	\$ <u>31,469</u>	\$ <u>31,469</u>

8. Note Receivable

The Town sold the Searles/Bryant school building in fiscal year 2011 to Riverschool Redevelopment, LLC for \$800,000. The terms of the sale included a promissory note for \$640,000 at 3.25% with an original term of 36 months. The term was extended to April 2014, during which time the buyer was required to pay monthly interest payments with the full principal balance due at

the end of the term. The note was guaranteed by a co-developer of the property, Iredale Mineral Cosmetics (IMC).

In June 2014, the Town formally notified IMC that Riverschool Redevelopment was in default and that in accordance with the terms of the promissory note, the Town was now seeking payment from IMC as the guarantor. The Town received payment in full from IMC in October 2014.

The property had certain environmental remediation issues that needed to be resolved as a condition of the sale. The Town has paid approximately \$162,000 and expects the remaining costs will be an additional \$15,000.

9. Capital Assets

Capital asset activity for the year ended June 30, 2014 was as follows:

	Beginning <u>Balance</u>		Increases		<u>Decreases</u>		Convert CIP		Ending <u>Balance</u>
Governmental Activities:									
Capital assets, being depreciated:	A 45 004 700	٠		•	(40.005)	•		٠	45 044 044
Buildings and improvements	\$ 15,091,709	\$	400.400	\$	(49,895)	\$	-	\$	15,041,814
Machinery, equipment, and furnishings	1,911,980		122,466		(72,108)		~		1,962,338
Vehicles	4,626,283		267,722		(334,728)		-		4,559,277
Infrastructure	7,499,520_	_					264,816	~	7,764,336
Total capital assets, being depreciated	29,129,492		390,188		(456,731)		264,816		29,327,765
Less accumulated depreciation for:									
Buildings and improvements	(3,564,323)		(475,367)		43,705		-		(3,995,985)
Machinery, equipment, and furnishings	(1,233,075)		(155,830)		72,108		-		(1,316,797)
Vehicle	(3,039,236)		(320,562)		317,144				(3,042,654)
Infrastructure	(1,954,932)		(381,596)						(2,336,528)
Total accumulated depreciation	(9,791,566)	_	(1,333,355)		432,957				(10,691,964)
Total capital assets, being depreciated, net	19,337,926		(943,167)		(23,774)		264,816		18,635,801
Capital assets, not being depreciated:									
Land	5,562,269				<u></u>		Part		5,562,269
Construction in progress (CIP)	1,109,342_	•	599,860				(264,816)		1,444,386
Total capital assets, not being depreciated	6,671,611	_	599,860				(264,816)	_	7,006,655
Governmental activities capital assets, net	\$ 26,009,537	\$_	(343,307)	\$	(23,774)	\$	-	\$	25,642,456

	Beginning <u>Balance</u>	Increases	Decreases	Convert CIP	Ending <u>Balance</u>
Business-Type Activities:					
Capital assets, being depreciated:				_	
Buildings and improvements	\$ 10,077,690	\$ -	\$ -	\$ -	\$ 10,077,690
Machinery, equipment, and furnishings	1,076,310	_	(95,345)	-	980,965
Vehicles	268,177	-	-	•	268,177
Infrastructure	<u>549,876</u>				549,876
Total capital assets, being depreciated	11,972,053	ia.	(95,345)	-	11,876,708
Less accumulated depreciation for:					
Buildings and improvements	(6,711,784)	(219,342)	-	-	(6,931,126)
Machinery, equipment, and furnishings	(492,189)	(80,122)	95,345	-	(476,966)
Vehicles	(193,227)	(13,158)	-	-	(206,385)
Infrastructure	(174,826)	(13,747)			(188,573)
Total accumulated depreciation	(7,572,026)	(326,369)	95,345		(7,803,050)
Total capital assets, being depreciated, net	4,400,027	(326,369)	~	-	4,073,658
Capital assets, not being depreciated:					
Land	10,655		-	~	10,655
Construction in progress	292,100	157,882	-		449,982
Total capital assets, not being depreciated	302,755	157,882	***	-	460,637
Business-type activities capital assets, net	\$ <u>4,702,782</u>	\$ <u>(168,487)</u>	\$	\$	\$ <u>4,534,295</u>

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 39,908
Public safety	435,025
Public works - general	569,721
Human services	5,550
Culture and recreation	 283,151
Total depreciation expense	\$ 1,333,355
Business-Type Activities:	
Sewer	\$ 326,369

10. Warrants Payable

Warrants payable represent 2014 expenditures paid by July 15, 2014 as permitted by law.

11. Anticipation Notes Payable

The Town had the following note outstanding at June 30, 2014:

Governmental Activities	Interest Rate(s) %	Date of Issue	Date of <u>Maturity</u>	Balance at ne 30, 2014
Bond anticipation	0.60%	06/18/14	12/18/14	\$ 21,400

The following summarizes activity in notes payable during fiscal year 2014:

	Balance Beginning of Year		Issues		Maturities		Balance End of <u>Year</u>
Governmental Activities	-		***************************************				***************************************
Bond anticipation	\$ 1,620,000	\$	1,001,600	\$	(2,600,200)	\$	21,400
Grant anticipation	 237,967	_	-	_	(237,967)	_	.
Total	\$ 1,857,967	\$	1,001,600	\$	(2,838,167)	\$_	21,400

12. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net position by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities.

The balance of deferred inflows of resources as of June 30, 2014 consists of deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

The balance of the General Fund deferred revenues account is equal to the total of all June 30, 2014 receivable balances.

13. Long-Term Debt

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

Governmental Activities:	Serial Maturities <u>Through</u>	Interest Rate(s) %	Amount Outstanding as of June 30, 2014
Library/equipment Library addition 2009 bonds - general portion Fire station Muti Purpose - general portion Multi purpose - town buildings, roads	06/15/15 02/15/16 06/15/24 06/15/27 06/01/28 06/01/24	4.00 4.00 2.0 - 3.375 4.125 - 5.0 3.0 - 3.5 2.0 - 3.0	\$ 180,000 133,320 1,100,000 5,330,000 2,915,000 1,657,280
Total Governmental Activities			11,315,600
Business-Type Activities:			
Sewer refunding Sewer project - MWPAT Multi purpose - Sewer portion	02/15/16 08/01/19 08/01/13	4.00% 1.76% 3.00%	266,680 120,000 255,000
Total Business-Type Activities			641,680
Total All Debt			\$ <u>11,957,280</u>

B. State Revolving Loan

The U.S. Environmental Protection Agency sponsors a low interest rate loan program. The loans are administered by the States and are used by local communities to improve their sewer systems.

In 1999, the Town was authorized to borrow a total of \$340,334 through the Massachusetts Water Pollution Abatement Trust (MWPAT) Revolving Loan Program to improve its sewer infiltration/inflow system. The balance of this loan is included in the Town's long-term debt.

In addition to offering this loan at a reduced interest rate, MWPAT has also subsidized the loan principal as follows:

	Loan	Principal	Net		
	Balance	Subsidy	Repayment		
	June 30, 2014	<u>Remaining</u>	June 30, 2014		
Loan #98-53	\$ 120,000	\$ (35,828)	\$ <u>84,172</u>		

C. Future Debt Service

The annual principal payments to retire all general obligation long-term debt outstanding as of June 30, 2014 are as follows:

Governmental		<u>Principal</u>		Interest		<u>Total</u>
2015	\$	1,323,940	\$	403,067	\$	1,727,007
2016		1,106,660		356,751		1,463,411
2017		1,020,000		316,536		1,336,536
2018		1,020,000		279,485		1,299,485
2019		920,000		246,335		1,166,335
2020 - 2024		4,360,000		770,993		5,130,993
2025 - 2028		1,565,000	_	131,350	-	1,696,350
Total	\$_	11,315,600	\$_	2,504,517	\$_	13,820,117
Business-Type		Principal		Interest		<u>Total</u>
2015	\$	168,340	\$	24,112	\$	192,452
2016		168,340		17,252		185,592
2017		35,000		10,425		45,425
2018		35,000		8,858		43,858
2019		35,000		7,490		42,490
2020 - 2024		120,000		22,300		142,300
2025 - 2028		80,000	_	6,550		86,550
Total	\$	641,680	\$	96,987	\$	738,667

D. Changes in General Long-Term Liabilities

During the year ended June 30, 2014, the following changes occurred in long-term liabilities:

		Total					Total		Less		Long-Term
		Balance					Balance		Current		Portion
		July 1, 2013	Additions		Reductions	3	June 30, 2014		<u>Portion</u>		lune 30, 2014
Governmental Activities											
Notes payable	\$	230,000	\$ +	\$	(230,000)	\$	~	\$	-	\$	
Bonds payable		7,599,980	4,938,880		(1,223,260)		11,315,600		(1,323,940)		9,991,660
Other:											
Landfill closure		210,000	-		(15,000)		195,000		(15,000)		180,000
Other post-employment benefits		1,817,711	409,054		-		2,226,765		-		2,226,765
Accrued employee benefits	_	185,214	1,976	_	-	_	187,190	_		_	187,190
Totals	\$_	10,042,905	\$ 5,349,910	\$_	(1,468,260)	\$	13,924,555	\$	(1,338,940)	\$_	12,585,615
Business-Type Activities											
Bonds payable	\$	540,020	\$ 268,600	\$	(166,940)	\$	641,680	\$	(168,340)	\$	473,340
Other:											
Other post-employment benefits		333,364	60,989		~		394,353		-		394,353
Accrued employee benefits	_	28,640	_	_	-		28,640		-		28,640
Totals	\$_	902,024	\$ 329,589	\$	(166,940)	\$	1,064,673	\$	(168,340)	\$	896,333

E. Authorized and Unissued Debt

The Town had the following authorized but unissued debt as of June 30, 2014:

 Stormwater system
 \$ 575,000

 Sewer project
 17,431,400

 Total
 \$ 18,006,400

14. Landfill Closure and Post-Closure Care Costs

State and Federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

The \$195,000 reported as landfill liability at June 30, 2014 represents the estimated cost of monitoring the landfill for the next 13 years. This amount is based on what it would cost to perform all closure and post-closure care in 2014. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

15. Restricted Net Position

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position are segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

16. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2014:

Nonspendable - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes nonmajor governmental fund reserves for the principal portion of permanent trust funds.

Restricted - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes various special revenue funds, the balance of capital funds funded through borrowing and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes certain special revenue funds, Town set asides and the residual balance of capital funds established through Town appropriation.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period, funds set aside for future debt service in accordance with State guidelines and surplus voted for use in the subsequent year's budget.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

Following is a breakdown of the Town's fund balances at June 30, 2014:

·	General <u>Fund</u>	Governmental Capital Fund	Other Special Revenue <u>Funds</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonspendable Nonexpendable permanent funds	\$	\$	\$	\$283,465_	\$283,465_
Total Nonexpendable	-	-	-	283,465	283,465
Restricted Special revenue funds Capital project funds Expendable permanent funds	- -	3,167,954 	373,001 - 	124,334 72,545	497,335 3,167,954 72,545
Total Restricted	**	3,167,954	373,001	196,879	3,737,834
Committed Community Preservation fund Special revenue (Town set	-	-	-	379,643	379,643
aside) funds Capital project funds	-	-	-	586,314 155,919	586,314 155,919
Total Committed	-	**	-	1,121,876	1,121,876
Assigned					
Encumbrances Designated for other purposes Reserved for expenditures	760,569 158,251 _2,225,314	- - -	-	- - 	760,569 158,251 2,225,314
Total Assigned	3,144,134	-	-	-	3,144,134
Unassigned General fund Stabilization fund	3,005,199 372,249	, m.		<u>.</u>	3,005,199 372,249
Total Unassigned	3,377,448				3,377,448
Total Fund Balance	\$_6,521,582	\$3,167,954	\$ 373,001	\$_1,602,220_	\$ <u>11,664,757</u>

17. Interfund Fund Transfers

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund transfers must be utilized.

The Town reports interfund transfers between many of its funds. The sum of all transfers presented in the table agrees with the sum of interfund transfers presented in the governmental and proprietary fund financial statements. The following is an analysis of interfund transfers made in fiscal year 2014:

<u>Fund</u>	1	ransfers In	<u>T</u>	ransfers Out
General fund	\$	182,460	\$	34,500
Special revenue revolving fund		*		960
Nonmajor Governmental Funds:				
Special revenue funds Expendable trust funds (Town		4,000		-
set asides)		35,600		13,500
Sewer enterprise fund		-		73,100
Pension trust fund	_			100,000
Total	\$	222,060	\$	222,060

Transfers are used to (1) move revenues from the fund that by statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs and accounted for in other funds in accordance with budgetary authorizations.

18. Subsequent Events

Debt

In July 2014, the Town obtained a loan through the Massachusetts Water Pollution Abatement Trust (MWPAT) for \$3,930,130 for upgrades to the wastewater treatment facility. Interim loan drawdowns will be requested as project expenses are incurred and will be converted to long term debt at or near the completion of the project. The interim loan carries an interest rate of .10% and is expected to be converted by December 31, 2015. The permanent loan carries an interest rate of 2%, payable over 20 years.

19. Commitments and Contingencies

Outstanding Legal Issues – There are several pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

<u>Environmental Issues</u> – The Town is under a consent order to perform a site assessment for possible petroleum contamination on Town-owned land (highway garage). The Town is complying with the consent order. The Town has spent approximately \$103,000 through 2014 on assessment and remediation of the property. The Town expects to spend an additional \$25,000 on additional monitoring and remediation costs in order to comply with the consent order.

In addition, while the Town sold the former Castle Street Fire Station in fiscal year 2014, it retains responsibility for certain environmental remediation. The Town appropriated \$270,000 for this purpose in May 2013; however, the total cost is not reasonably determinable at present.

Long-term Lease of Building – In May 2014 the Town sold the former Castle Street Fire Station property and simultaneously entered into an agreement with the purchaser to lease portions of the space for vehicle storage and office space. The term of the lease is May 2014 – May 2020 and calls for no payments in the first year and monthly payments of \$2,500 (\$30,000 per year) thereafter.

Berkshire Health Group –The Town is a member of the Berkshire Health Group (the Group), a Massachusetts Municipal Joint Purchase Health Insurance Trust organized under Chapter 32B Section 12 of the Massachusetts General Laws to purchase and provide health care coverage for its members. As of June 30, 2014, there were 30 participating municipal entities.

Any participating governmental unit may withdraw from the Group at its discretion upon written notification to the Board at least 90 days prior to the anniversary date of health care coverage contracts purchased by the Group. The Board may terminate a participating governmental unit by a two-thirds vote of all Board members if the unit is in arrears for any payment due to the Group. There is no liability for premiums and expenses following the effective date of the withdrawal or termination of a participating governmental unit except for its (1) proportional share of any deficits in self-funded plans, (2) open premium expense and (3) any subsequent expense to cover it subscribers remaining (where required by law) on plans after withdrawal or termination.

A participating governmental unit's proportionate share of a deficit in the self-funded plans shall be the deficiency certified as of as of June 30 in the fiscal year of withdrawal or termination multiplied by the quotient as defined in the agreement. A withdrawn or terminated participating governmental unit shall not be entitled to any share of any surplus in the Trust. All surpluses or deficits of the Group are shared on a proportional and collective basis by non-terminating members. It is at the sole discretion of the Group's Board whether any surplus is to be distributed to the participating governmental units through rate reduction. In the case of a deficit, additional revenue may be raised from each participating governmental unit.

Based on the unaudited results of operations of the Berkshire Health Group for the fiscal year ended June 30, 2014, after accruing \$3.3 million for incurred but unreported claims, the Group has an accumulated surplus of \$8.6 million.

20. Post-Employment Health Care and Life Insurance Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an

accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the statement of revenues, expenses, and changes in net position when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

A. Plan Description

In addition to providing the pension benefits described in the following footnote, the Town provides post-employment health care and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions and employer contributions are governed by Chapter 32 of the Massachusetts General Laws. As of June 30, 2012, the actuarial valuation date, approximately 118 retirees and active employees meet the eligibility requirements. The plan does not issue a separate financial report.

B. Benefits Provided

The Town provides medical, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

C. Funding Policy

Retirees contribute 20% to 45% of the cost of the health plan, as determined by the Town. The Town contributes the remainder of the health plan costs on a pay-as-you-go basis.

D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2014 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2014, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of June 30, 2012.

	Governmental	Sewer	Total
Annual Required Contribution (ARC)	\$ 697,404	\$ 93,947	\$ 791,351
Interest on net OPEB obligation	96,798		96,798
Adjustment to ARC	(83,973)		(83,973)
Annual OPEB cost	710,229	93,947	804,176
Contributions made	(301, 175)	(32,958)	(334,133)
Increase in net OPEB obligation	409,054	60,989	470,043
Net OPEB obligation - beginning of year	_1,817,711_	333,364	2,151,075
Net OPEB obligation - end of year	\$ <u>2,226,765</u>	\$ 394,353	\$ <u>2,621,118</u>

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

			Percentage of		
	Annual OPEB OPEB			ľ	Vet OPEB
Fiscal Year Ended		<u>Cost</u>	Cost Contributed	(<u>Obligation</u>
2014	\$	804,176	42%	\$	2,621,118
2013	\$	762,345	41%	\$	2,151,075
2012	\$	802,637	45%	\$	1,702,374
2011	\$	765,873	43%	\$	1,260,969
2010	\$	791,158	49%	\$	824,926
2009	\$	756,629	44%	\$	420,975

The Town's net OPEB obligation as of June 30, 2014 is recorded as a long-term liability in both the governmental and business-type activities.

E. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2012, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability Actuarial value of plan assets	\$	9,101,024
Unfunded actuarial accrued liability (UAAL)		9,101,024
Funded ratio (actuarial value of plan assets/AAL)		0%
Covered payroll (active plan members)	80%	N/A
UAAL as a percentage of covered payroll	,,,,,	N/A

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future

employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2012 actuarial valuation the projected unit credit cost method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4.5% discount rate and a 7.75% asset rate of return. Medical and drug cost trend was 0% in 2013 and 7.5% in 2014, decreasing by 0.5% for five years to an ultimate level of 5% per year. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on a open basis. This has been calculated assuming the amortization payment increases at a rate of 3.5%.

21. Pension Plan

The Town follows the provisions of GASB Statement No. 27, *Accounting for Pensions by State and Local Government Employers as amended in GASB 50,* with respect to the employees' retirement funds.

A. Plan Description

The Town contributes to the Berkshire County Retirement System (the "System"), a cost-sharing multiple-employer, defined benefit pension plan administered by a county retirement board. The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the Massachusetts General Laws assigns the System the authority to establish and amend benefit provisions of the plan, and grant

cost-of-living increases, to the State legislature. The System issues a publicly available financial report which can be obtained through the Berkshire County Retirement System, Superior Court, 76 East Street, Pittsfield, MA 01201.

B. Funding Policy

Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the remaining system-wide actuarially determined contribution plus administration costs which are apportioned among the employers based on active covered payroll. The contributions of plan members and the Town are governed by Chapter 32 of the Massachusetts General Laws. The Town's contributions to the System for the years ended June 30, 2014, 2013, and 2012, were \$664,341, \$658,047, and \$586,847, respectively, which were equal to its annual required contributions for each of these years.

22. Risk Management

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

23. Implementation of New GASB Standards

The GASB has issued Statement 68 Accounting and Financial Reporting for Pensions, which is required to be implemented in fiscal year 2015. Management's current assessment is that this pronouncement will have a significant impact on the Town's basic financial statements by recognizing as a liability and expense, the Town's applicable portion of the Berkshire County Retirement System's actuarially accrued liability.

TOWN OF GREAT BARRINGTON, MASSACHUSETTS SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION June 30, 2014 (Unaudited)

Berkshire County Retirement System Employees' Retirement System Schedule of Funding Progress

Actuarial Valuation <u>Date</u> 01/01/13 01/01/11 01/01/09 01/01/07	Actuarial Value of Assets (a) \$ 155,094,412 \$ 150,244,944 \$ 121,882,036 \$ 116,470,310	Actuarial Accrued Liability (AAL) - Entry Age (b) \$ 199,926,528 \$ 179,954,870 \$ 162,214,802 \$ 142,102,851	9	40,332,766	Funded Ratio (a/b) 77.6% 83.5% 75.1% 82.0%	Covered Payroll (c) \$ 40,294,434 \$ 38,491,825 \$ 37,674,392 \$ 33,910,423	UAAL as a Percentage of Covered Payroll [(b-a)/c] 111.3% 77.2% 107.1% 75.6%
			· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·			
		System W	/ide			Town of Great	
Plan Year End 12/31/2013 12/31/2012 12/31/2011 12/31/2010	Annual Required Contributions \$ 7,730,000 \$ 7,390,000 \$ 7,054,856 \$ 6,738,945	Actual Contributions \$ 7,730,000 \$ 7,390,000 \$ 7,054,856 \$ 6,738,945	_	Percent Contributed 100% 100% 100% 100%		Actual Contributions \$ 664,341 \$ 658,047 \$ 586,847 \$ 565,411	Town Contributions as a % of Actual Contributions 9% 9% 8% 8%
		0	ther Post-Emi	oloyment Benef	fite		
			•	sed in thousar			
Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a percent- age of Covered Payroll [(b-a)/c]	
06/30/12 06/30/10 06/30/08	\$ - \$ - \$ -	\$ 9,101 \$ 11,278 \$ 12,401	\$ 9,101 \$ 11,278 \$ 12,401	- - -	n/a n/a n/a	n/a n/a n/a	

See Independent Auditors' Report



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Selectmen
Town of Great Barrington, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Great Barrington, Massachusetts as of and for the year ended June 30, 2014 and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated November 13, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal con-

trol, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

November 13, 2014

Melanson Heath